THE BUSINESS OF BUSINESS OF CONTROL OF CONTR

Stop Wapenhandel

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CENTRE DELÀS D'ESTUDIS PER LA PAU



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EXECUTIVE SUMMARY

Thirty years after the fall of the Berlin Wall, Europe is once again known for its border walls. This time Europe is divided not so much by ideology as by perceived fear of refugees and migrants, some of the world's most vulnerable people.

Who killed the dream of a more open Europe? What gave rise to this new era of walls? There are clearly many reasons - the increasing displacement of people by conflict, repression and impoverishment, the rise of security politics in the wake of 9/11, the economic and social insecurity felt across Europe after the 2008 financial crisis - to name a few. But one group has by far the most to gain from the rise of new walls – the businesses that build them. Their influence in shaping a world of walls needs much deeper examination.

This report explores the business of building walls, which has both fuelled and benefited from a massive expansion of public spending on border security by the European Union (EU) and its member states. Some of the corporate beneficiaries are also global players, tapping into a global market for border security estimated to be worth approximately €17.5 billion in 2018, with annual growth of at least 8% expected in coming years.

It is important to look both beyond and behind Europe's walls and fencing, because the real barriers to contemporary migration are not so much the fencing, but the vast array of technology that underpins it, from the radar systems to the drones to the surveillance cameras to the biometric fingerprinting systems. Similarly, some of Europe's most dangerous walls are not even physical or on land. The ships, aircrafts and drones used to patrol the Mediterranean have created a maritime wall and a graveyard for the thousands of migrants and refugees who have no legal passage to safety or to exercise their right to seek asylum.

This renders meaningless the European Commission's publicized statements that it does not fund walls and fences. Commission spokesperson Alexander Winterstein, for example, rejecting Hungary's request to reimburse half the costs of the fences built on its borders with Croatia and Serbia, said: 'We do support border management measures at external borders. These can be surveillance measures. They can be border control equipment...But fences, we do not finance'. In other words, the Commission is willing to pay for anything that fortifies a border as long as it is not seen to be building the walls themselves.

This report is a sequel to Building Walls - Fear and securitization in the European Union, co-published in 2018 with Centre Delàs and Stop Wapenhandel, which first measured and identified the walls that crisscross Europe. This new report focuses on the businesses that have profited from three different kinds of wall in Europe:

• the construction companies contracted to build the land walls built by EU member states and the Schengen Area together with the security and technology companies that provide the necessary accompanying technology, equipment and services;

- the shipping and arms companies that provide the ships, aircraft, helicopters, drones that underpin Europe's maritime walls seeking to control migratory flows in the Mediterranean, including Frontex operations, Operation Sophia and Italian operation Mare Nostrum;
- and the IT and security companies contracted to develop, run, expand and maintain EU's systems that monitor the movement of people – such as SIS II (Schengen Information System) and EES (Entry/ Exit Scheme) – which underpin Europe's virtual walls.

BOOMING BUDGETS

The flow of money from taxpayers to wall-builders has been highly lucrative and constantly growing. The report finds that companies have reaped the profits from at least €900 million spent by EU countries on land walls and fences since the end of the Cold War. The partial data (in scope and years) means actual costs will be at least €1 billion. In addition, companies that provide technology and services that accompany walls have also benefited from some of the steady stream of funding from the EU - in particular the External Borders Fund (€1.7 billion, 2007-2013) and the Internal Security Fund – Borders Fund (€2.76 billion, 2014-2020).

EU spending on maritime walls has totalled at least €676.4 million between 2006 to 2017 (including €534 million spent by Frontex, €28.4 million spent by the EU on Operation Sophia and €114 million spent by Italy on Operation Mare Nostrum) and would be much more if you include all the operations by Mediterranean country coastguards. Total spending on Europe's virtual wall equalled at least €999.4m between 2000 and 2019. (All these estimates are partial ones because walls are funded by many different funding mechanisms and due to lack of data transparency).

This boom in border budgets is set to grow. Under its budget for the next EU budget cycle (2021–2027) the European Commission has earmarked €8.02 billion to its Integrated Border Management Fund (2021-2027), **€11.27bn to Frontex** (of which €2.2 billion will be used for acquiring, maintaining and operating air, sea and land assets) and at least **€1.9 billion** total spending (2000-2027) on its identity databases and Eurosur (the European Border Surveillance System).

THE BIG ARM INDUSTRY PLAYERS

Three giant European military and security companies in particular play a critical role in Europe's many types of borders. These are **Thales, Leonardo** and **Airbus.**

 Thales is a French arms and security company, with a significant presence in the Netherlands, that produces radar and sensor systems, used by many ships in border security. Thales systems, were used, for example, by Dutch and Portuguese ships deployed in Frontex operations. Thales also produces maritime surveillance systems for drones and is working on developing border surveillance infrastructure for Eurosur, researching how to track and control refugees before they reach Europe by using smartphone apps, as well as exploring the use of High Altitude Pseudo Satellites (HAPS) for border security, for the European Space Agency and Frontex. Thales currently provides the security system for the highly militarised port in Calais. Its acquisition in 2019 of Gemalto, a large (biometric) identity security company, makes it a significant player in the development and maintenance of EU's virtual walls. It has participated in 27 EU research projects on border security.

- Italian arms company Leonardo (formerly Finmeccanica or Leonardo-Finmeccanica) is a leading supplier of helicopters for border security, used by Italy in the Mare Nostrum, Hera and Sophia operations. It has also been one of the main providers of UAVs (or drones) for Europe's borders, awarded a €67.1 million contract in 2017 by the European Maritime Safety Agency (EMSA) to supply them for EU coast-guard agencies. Leonardo was also a member of a consortium, awarded €142.1 million in 2019 to implement and maintain EU's virtual walls, namely its EES. It jointly owns Telespazio with Thales, involved in EU satellite observation projects (REACT and Copernicus) used for border surveillance. Leonardo has participated in 24 EU research projects on border security and control, including the development of Eurosur.
- Pan-European arms giant **Airbus** is a key supplier of helicopters used in patrolling maritime and some land borders, deployed by Belgium, France, Germany, Greece, Italy, Lithuania and Spain, including in maritime Operations Sophia, Poseidon and Triton. Airbus and its subsidiaries have participated in at least 13 EU-funded border security research projects including OCEAN2020, PERSEUS and LOBOS.
- The significant role of these arms companies is not surprising. As Border Wars (2016), showed these companies through their membership of the lobby groups - European Organisation for Security (EOS) and the AeroSpace and Defence Industries Association of Europe (ASD) - have played a significant role in influencing the direction of EU border policy. Perversely, these firms are also among the top four biggest European arms dealers to the Middle East and North Africa, thus contributing to the conflicts that cause forced migration.

Indra has been another significant corporate player in border control in Spain and the Mediterranean. It won a series of contracts to fortify Ceuta and Melilla (Spanish enclaves in northern Morocco). Indra also developed the SIVE border control system (with radar, sensors and vision systems), which is in place on most of Spain's borders, as well as in Portugal and Romania. In July 2018 it won a €10 million contract to manage SIVE at several locations for two years. Indra is very active in lobbying the EU and is a major beneficiary of EU research funding, coordinating the PERSEUS project to further develop Eurosur and the Seahorse Network, a network between police forces in Mediterranean countries (both in Europe and Africa) to stop migration.

Israeli arms firms are also notable winners of EU border contracts. In 2018, Frontex selected the Heron drone from Israel Aerospace Industries for pilot-testing surveillance flights in the Mediterranean. In 2015, Israeli firm Elbit Systems sold six of its Hermes UAVs to the Switzerland's Border Guard, in a controversial €230 million deal. It has since signed a UAV contract with the European Maritime Safety Agency (EMSA), as a subcontractor for the Portuguese company CEIIA (2018), as well as contracts to supply technology for three patrol vessels for the Hellenic Coast Guard (2019).

LAND WALL CONTRACTORS

Most of the walls and fences that have been rapidly erected across Europe have been built by national construction companies, but one European company has dominated the field: European Security Fencing, a Spanish producer of razor wire, in particular a coiled wire known as concertinas. It is most known for the razor wire on the fences around Ceuta and Melilla. It also delivered the razor wire for the fence on the border between Hungary and Serbia, and its concertinas were installed on the borders between Bulgaria and Turkey and Austria and Slovenia, as well as at Calais, and for a few days on the border between Hungary and Slovenia before being removed. Given its long-term market monopoly, its concertinas are very likely used at other borders in Europe.

Other contractors providing both walls and associated technology include **DAT-CON** (Croatia, Cyprus, Macedonia, Moldova, Slovenia and Ukraine), Geo Alpinbau (Austria/Slovenia), Indra, Dragados, Ferrovial, Proyectos Y Tecnología Sallén and Eulen (Spain/Morocco), Patstroy Bourgas, Infra Expert, Patengineeringstroy, Geostroy Engineering, Metallic-Ivan Mihaylov and Indra (Bulgaria/ Turkey), Nordecon and Defendec (Estonia/Russia), DAK Acélszerkezeti Kft and SIA Ceļu būvniecības sabiedrība IGATE (Latvia/Russia), Gintrėja (Lithuania/Russia), Minis and Legi-SGS(Slovenia/Croatia), Groupe CW, Jackson's Fencing, Sorhea, Vinci/Eurovia and Zaun Ltd (France/UK).

In many cases, the actual costs of the walls and associated technologies exceed original estimates. There have also been many allegations and legal charges of corruption, in some cases because projects were given to corporate friends of government officials. In Slovenia, for example, accusations of corruption concerning the border wall contract have led to a continuing three-year legal battle for access to documents that has reached the Supreme Court. Despite this, the EU's External Borders Fund has been a critical financial supporter of technological infrastructure and services in many of the member states' border operations. In Macedonia, for example, the EU has provided €9 million for patrol vehicles, night-vision cameras, heartbeat detectors and technical support for border guards to help it manage its southern border.

MARITIME WALL PROFITEERS

The data about which ships, helicopters and aircraft are used in Europe's maritime operations is not transparent and therefore it is difficult to get a full picture. Our research shows, however, that the key corporations involved include the European arms giants Airbus and Leonardo, as well as large shipbuilding companies including Dutch **Damen** and Italian **Fincantieri**.

Damen's patrol vessels have been used for border operations by Albania, Belgium, Bulgaria, Portugal, the Netherlands, Romania, Sweden and the UK as well as in key Frontex operations (Poseidon, Triton and Themis), Operation Sophia and in supporting NATO's role in Operation Poseidon. Outside Europe, Libya, Morocco, Tunisia and Turkey use Damen vessels for border security, often in cooperation with the EU or its member states. Turkey's €20 million purchase of six Damen vessels for its coast guard in 2006, for example, was financed through the EU Instrument contributing to Stability and Peace (IcSP), intended for peace-building and conflict prevention.

The sale of Damen vessels to Libya unveils the potential troubling human costs of this corporate trade. In 2012, Damen supplied four patrol vessels to the Libyan Coast Guard, sold as civil equipment in order to avoid a Dutch arms export license. Researchers have since found out, however, that the ships were not only sold with mounting points for weapons, but were then armed and used to stop refugee boats. Several incidents involving these ships have been reported, including one where some 20 or 30 refugees drowned. Damen has refused to comment, saying it had agreed with the Libyan government not to disclose information about the ships.

In addition to Damen, many national shipbuilders play a significant role in maritime operations as they were invariably prioritised by the countries contributing to each Frontex or other Mediterranean operation. Hence, all the ships Italy contributed to Operation Sophia were built by Fincantieri, while all Spanish ships come from Navantia and its predecessors. Similarly, France purchases from DCN/ DCNS, now Naval Group, and all German ships were built by several German shipyards (Flensburger Schiffbau-Gesellschaft, HDW, Lürssen Gruppe). Other companies in Frontex operations have included Greek company, Motomarine Shipyards, which produced the Panther 57 Fast Patrol Boats used by the Hellenic Coast Guard, Hellenic Shipyards and Israel Shipyards.

Austrian company **Schiebel** is a significant player in maritime aerial surveillance through its supply of S-100 drones. In November 2018, EMSA selected the company for a €24 million maritime surveillance contract for a range of operations including border security. Since 2017, Schiebel has also won contracts from Croatia, Denmark, Iceland, Italy, Portugal and Spain. The company has a controversial record, with its drones sold to a number of countries experiencing armed conflict or governed by repressive regimes such as Libya, Myanmar, the UAE and Yemen.

Finland and the Netherlands deployed **Dornier** aircraft to Operation Hermes and Operation Poseidon respectively, and to Operation Triton. Dornier is now part of the US subsidiary of the Israeli arms company Elbit Systems. CAE Aviation (Luxembourg), DEA Aviation (UK) and EASP Air (Netherlands) have all received contracts for aircraft surveillance work for Frontex. Airbus, French Dassault Aviation, **Leonardo** and **US Lockheed Martin** were the most important suppliers of aircraft used in Operation Sophia.

The EU and its member states defend their maritime operations by publicising their role in rescuing refugees at sea, but this is not their primary goal, as Frontex director Fabrice Leggeri made clear in April 2015, saying that Frontex has no mandate for 'proactive search-and-rescue action[s]' and that saving lives should not be a priority. The thwarting and criminalisation of NGO rescue operations in the Mediterranean and the frequent reports of violence and illegal refoulement of refugees, also demonstrates why these maritime operations should be considered more like walls than humanitarian missions.

VIRTUAL WALLS

The major EU contracts for the virtual walls have largely gone to two companies, sometimes as leaders of a consortium. Sopra Steria is the main contractor for the development and maintenance of the Visa Information System (VIS), Schengen Information System (SIS II) and European Dactyloscopy (Eurodac), while GMV has secured a string of contracts for Eurosur. The systems they build help control, monitor and surveil people's movements across Europe and increasingly beyond.

Sopra Steria is a French technology consultancy firm that has to date won EU contracts worth a total value of over €150 million. For some of these large contracts Sopra Steria joined consortiums with HP Belgium, Bull and 3M Belgium. Despite considerable business, Sopra Steria has faced considerable criticism for its poor record on delivering projects on time and on budget. Its launch of SIS II was constantly delayed, forcing the Commission to extend contracts and increase budgets. Similarly, Sopra Steria was involved in another consortium, the Trusted Borders consortium, contracted to deliver the UK e-Borders programme, which was eventually terminated in 2010 after constant delays and failure to deliver. Yet it continues to win contracts, in part because it has secured a near-monopoly of knowledge and access to EU officials. The central role that Sopra Steria plays in developing these EU biometric systems has also had a spin-off effect in securing other national contracts, including with Belgium, Bulgaria, Czech Republic, Finland, France, Germany, Romania and Slovenia.

GMV, a Spanish technology company, has received a succession of large contracts for Eurosur, ever since its testing phase in 2010, worth at least €25 million. It also provides technology to the Spanish Guardia Civil, such as control centres for its Integrated System of External Vigilance (SIVE) border security system as well as software development services to Frontex. It has participated in at least ten EU-funded research projects on border security.

Most of the large contracts for the virtual walls that did not go to consortia including Sopra Steria were awarded by eu-LISA (European Union Agency for the Operational Management of Large-Scale IT Systems in the Area of Freedom, Security and Justice) to consortia comprising computer and technology companies including Accenture, Atos Belgium and Morpho (later renamed Idemia).

LOBBYING

As research in our Border Wars series has consistently shown, through effective lobbying, the military and security industry has been very influential in shaping the discourse of EU security and military policies. The industry has succeeded in positioning itself as the experts on border security, pushing the underlying narrative that migration is first and foremost a security threat, to be combatted by security and military means. With this premise, it creates a continuous demand for the ever-expanding catalogue of equipment and services the industry supplies for border security and control.

Many of the companies listed here, particularly the large arms companies, are involved in the **European** Organisation for Security (EOS), the most important lobby group on border security. Many of the IT security firms that build EU's virtual walls are members of the European Association for Biometrics (EAB). EOS has an 'Integrated Border Security Working Group' to 'facilitate the development and uptake of better technology solutions for border security both at border checkpoints, and along maritime and land borders'. The working group is chaired by Giorgio Gulienetti of the Italian arms company Leonardo, with Isto Mattila (Laurea University of Applied Science) and Peter Smallridge of Gemalto, a digital security company recently acquired by Thales.

Company lobbyists and representatives of these lobby organisations regularly meet with EU institutions, including the European Commission, are part of official advisory committees, publish influential proposals, organise meetings between industry, policy-makers and executives and also meet at the plethora of military and security fairs, conferences and seminars. Airbus, Leonardo and Thales together with EOS held 226 registered lobbying meetings with the European Commission between 2014 and 2019. In these meetings representatives of the industry position themselves as the experts on border security, presenting their goods and services as the solution for 'security threats' caused by immigration. In 2017, the same group of companies and EOS spent up to €2.65 million on lobbying.

A similar close relationship can be seen on virtual walls, with the Joint Research Centre of the European Commission arguing openly for public policy to foster the 'emergence of a vibrant European biometrics industry'.

A DEADLY TRADE AND A CHOICE

The conclusion of this survey of the business of building walls is clear. A Europe full of walls has proved to be very good for the bottom line of a wide range of corporations including arms, security, IT, shipping and construction companies. The EU's planned budgets for border security for the next decade show it is also a business that will continue to boom.

This is also a deadly business. The heavy militarisation of Europe's borders on land and at sea has led refugees and migrants to follow far more hazardous routes and has trapped others in desperate conditions in neighbouring countries like Libya. Many deaths are not recorded, but those that are tracked in the Mediterranean show that the proportion of those who drown trying to reach Europe continues to increase each year.

This is not an inevitable state of affairs. It is both the result of policy decisions made by the EU and its member states, and corporate decisions to profit from these policies. In a rare principled stand, German razor wire manufacturer Mutanox in 2015 stated it would not sell its product to the Hungarian government arguing: 'Razor wire is designed to prevent criminal acts, like a burglary. Fleeing children and adults are not criminals'. It is time for other European politicians and business leaders to recognise the same truth: that building walls against the world's most vulnerable people violates human rights and is an immoral act that history will judge harshly. Thirty years after the fall of the Berlin Wall, it is time for Europe to bring down its new walls.

INTRODUCTION

The fall of the Berlin Wall in 1989 and the end of the Cold War gave many Europeans hope for a future free from divisiveness in a new era of peace. Now, 30 years later, European countries have constructed about 1000 kilometres of border walls and fences, more than six times the length of the Berlin Wall, to keep out refugees and migrants. Most of these have been built since 2015, when Syria's civil war was at its height.1

In many of the countries from which refugees and migrants seek to reach Europe, war, repression, human rights violations, poverty and hunger force people to leave their homes. In many cases, European Union (EU) policies are a contributing factor to these causes of migration. Worldwide, there has been an increase in forcibly displaced people from 43.3 million in 2009 to 70.8 million in 2018.2 While about 80% move within their own country of origin or to neighbouring countries, a small number try to find their way to safety and a better future in Europe.3 They are met, however with militarised walls and other draconian security measures intended to keep them out of Europe, and even from reaching its borders in the first place. The Mediterranean has become Europe's graveyard - and a stain on our conscience – for thousands of people who have died trying to reach Europe.⁴

Land walls and fences on European borders are the most visible aspects of Fortress Europe. By themselves, though, they are mostly symbolic, since, as Reece Jones, a university professor of Geography and Environment and specialised in border walls, writes, they are 'not particularly effective at stopping migration on their own. They require constant surveillance by agents, high tech sensors, aircraft, and drones or else they can easily be climbed with a ladder'.5 Elisabeth Vallet, an adjunct professor in Geography and also an expert on border fences, adds that the new European border walls 'are designed to calm the identity crisis that they have inside their countries. A wall is an answer to political insecurity inside the country, it's not an answer to the problem it says it will be solving, which is immigration'.6

Back in in 2009, the US Congressional Research Service (CRS) had already concluded that a border fence in San Diego 'by itself, did not have a discernible impact on the influx of unauthorized aliens coming across the border in San Diego', and that the main result was that 'the flow of illegal immigration... shifted to the more remote areas of the Arizona desert'. According to Vallet, walls 'don't prevent people from coming in. It will make it more difficult so people will go through smugglers, will pay a higher price, either monetarily or with their lives to cross the border'.8 With this in mind, '[t]he cost of a massive border infrastructure [...] typically involves not just a physical wall with stone foundations, posts, and even concrete panels, but also razor wire, cameras, heat sensors, movement detectors, drones and patrol personnel, dogs or robots, among other things'.9

In November 2018, Centre Delàs, the Transnational Institute (TNI) and Stop Wapenhandel published Building Walls: Fear and Securitization in the European Union, which investigated the land walls and other forms of European anti-migration walls. These included maritime 'walls', built by EU and member states

maritime operations and obstruction of non-government organisation (NGO) 'search and rescue' activities.¹⁰ The report also discussed the 'virtual walls' based on databases with (biometric) identity information.

This extensive and complex infrastructure makes the business of border walls and fences an attractive market for the military and security industries. Their main interest is not the fences and walls themselves - which are largely built by construction companies - but the more costly technologies, systems, goods and services that support this land and maritime infrastructure. Arms and security companies have become the biggest corporate beneficiaries in this market.

The Building Walls report connected the (ongoing) increase of physical walls to the rise of 'mental walls': the growth of xenophobia and anti-immigration rhetoric promoted by extreme-right parties in Europe, and often adopted or internalised by more centrist parties.11 The 2019 European Parliament elections witnessed further advances of far-right MEPs.¹² More perniciously, it was also echoed in the political agenda presented by the new president of the European Commission, Dr Ursula von der Leyen: 'We must address and allay legitimate fears and concerns about the impact of irregular migration on our economy and society', and introduced the new Commission portfolio 'Protection of European Way of Life' as an answer.¹³ Von der Leyen's choice of words met with major criticism. UK Green MEP Molly Scott Cato said: This looks like the portfolio to fight back against the rise of the fascists, but only by adopting their divisive rhetoric around "strong borders". 14

This divisive rhetoric and the resulting expansion and strengthening of Fortress Europe seem to be setting the course for European policies and spending for years to come. This report explores the business of building walls - their financial costs, EU funding for them, and the companies that profit.

MILITARISING THE BORDER

This report is part of the 'Border Wars' series, initiated and published by TNI in cooperation with several partner organisations. The series looks at the interests and influences that shape border policy globally. Previous publications focused on the militarisation of European and US borders, the military and security companies lobbying for and profiting from this, and the externalisation of European borders and its consequences.

Two of the key reports – Border Wars (2016) and More than A Wall (2019) – revealed a strong correlation in how border policy was developed in the United States and the EU:

- EU and US border and migration policies are based on a framework in which migration and refugees are treated as a security threat, to be dealt with by 'fight[ing] against illegal immigration', and increasingly by using (para)military personnel and equipment;
- the US and European policy response has led to a booming border security market, building fences, providing equipment for border guards and establishing surveillance systems;
- the arms and security industries helped shape European and US border security policy, from which they now profit as a result of lobbying, regular interactions with EU's border institutions and shaping of EU research policy;
- in the EU context, Border Wars also showed that the same industry selling arms to the Middle East and North Africa, fuelling the conflicts, repression and human rights violations that have led to forcible displacement, is also the main beneficiary of EU border security contracts.

TNI also explored how this border-industrial complex participated in the EU's efforts to externalise its border policies to neighbouring countries. Expanding the Fortress showed that:

- Since 1992, and more aggressively since 2005, the EU has developed a policy of externalising Europe's border so that forcibly displaced people never reach Europe's borders in the first place. These policies involve funding and agreements with Europe's neighbouring countries to accept deportees and adopt the same policies of border control, enhanced tracking of people and fortified borders such as those around Europe;
- · Many of the third-country governments receiving EU border security support are highly authoritarian, and the support they receive is often going to precisely those state security organs most responsible for repression and violation of human rights;
- EU border externalisation policies have far-reaching consequences. The most affected are forcibly displaced persons, but they also undermine the economic and social development of (mainly) African nations, compelling them to maintain neo-colonial relations, and strengthening repressive governments – all of which makes forced displacement more likely and therefore undermines even the EU's stated goals.

BORDER WARS SERIES

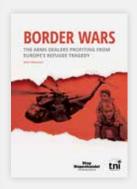
Border Wars: The arms dealers profiting from Europe's refugee tragedy – TNI and Stop Wapenhandel (July 2016)

Border Wars II: An update on the arms dealers profiting from Europe's refugee tragedy – TNI and Stop Wapenhandel (December 2016)

Expanding the Fortress: The policies, the profiteers and the people shaped by EU's border externalisation programme - TNI and Stop Wapenhandel (May 2018)

Building Walls: Fear and securitization in the European Union - Centre Delàs, TNI and Stop Wapenhandel (November 2018)

More Than A Wall: Corporate profiteering and the militarization of US borders – TNI and No More Deaths/No Más Muertes (September 2019)









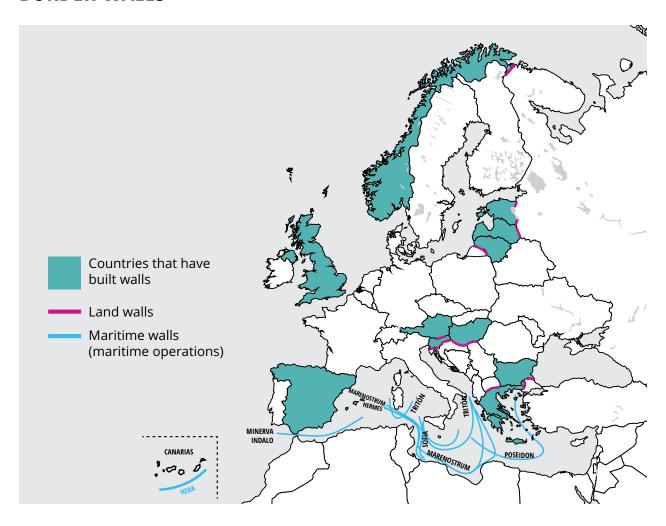
BUILDING WALLS

In 2018, TNI and Stop Wapenhandel co-published the report Building Walls: Fear and securitization in the European Union, written by Ainhoa Ruiz Benedicto and Pere Brunet of Centre Delàs. It examined the different kinds of walls that have emerged in the last decades in the EU, showing that:

Since the 1990s, EU member states and countries in the Schengen Area have constructed almost 1000 km of land walls, more than six times the length of the Berlin Wall, to prevent migration to Europe. These physical walls are accompanied by even longer 'maritime walls', naval operations patrolling the Mediterranean and before the Canary Islands which extend another 4750 kilometres. 15 And finally there are the 'virtual walls', border-control systems that seek to stop people entering or even travelling within Europe, and which control population movements.

These walls are stoked by xenophobic parties that have grown in popularity and exercise an undue influence on European policy.

BORDER WALLS¹⁶



Walls of the countries of European Union Member States, Schengen area and Macedonia (1990–2017)*

BUILDING COUNTRY	COUNTRY AGAINST WHICH IT IS MADE	STARTING YEAR	REASONS	
Spain (1)	Morocco (Ceuta)	1993	Immigration	
Spain (2)	Morocco (Melilla)	1996	Immigration	
Greece (3)	Turkey	2012	Immigration	
Slovakia (4)	Internal cities: Kosice, Velka Ida, Ostrovany	2013 – under construction	Segregation, security	
Bulgaria (5)	Turkey	2013	Immigration	
Hungary (6)	Croatia	2015	Immigration	
Hungary (7)	Serbia	2015	Immigration	
Macedonia (8)	Greece	2015	Immigration	
Austria (9)	Slovenia	2015	Immigration	
Slovenia (10)	Croatia	2015	Immigration	
United Kingdom (11)	France (port of Calais)	2015	Immigration	
Latvia (12)	Russia	2015	Security, territorial tension, smuggling, immigration	
Norway (13)	Russia	2016	Security, immigration	
Estonia (14)	Russia	2016-2017	Security, territorial tension, immigration	
Lithuania	Russia	2017	Security, territorial tension, immigration	

EUROPE'S MANY KINDS OF WALLS

This report complements Building Walls: Fear and securitization in the European Union, published in September 2018. It investigates the costs of and companies involved in developing the walls the report describes.



LAND WALLS: Walls built by EU members and the Schengen Area with the addition of the Macedonian wall as a key country in the Balkan route. Fences and walls on Cyprus and in Northern Ireland were excluded because they were built before the period of analysis (1990–2017).¹⁷ Several walls included in *Building Walls*, namely those in Slovakia, mostly aimed at segregating the Roma population, were excluded because they are not at the borders or meant for antiimmigration purposes and were usually built by local authorities or were private initiatives.18



MARITIME WALLS: These are the main maritime operations carried out to control migratory flows in the Mediterranean area and include Frontex operations (Hera, Hermes, Indalo, Minerva, Poseidon, Triton), the EU military operation Operation Sophia (also known as EUNAVFOR MED) and the Italian Mare Nostrum.¹⁹ The new Frontex Operation Themis, which replaced Triton in February 2018, has been added to this report.20



VIRTUAL WALLS: These are the systems developed by the EU to control and monitor the movement of people and include Eurodac, VIS (Visa Information System), SIS II (Schengen Information System), EES (Entry/Exit Scheme), ETIAS (European Travel Information and Authorisation System).²¹ The RTP (Registered Traveller Programme), abandoned by the European Commission in 2016, and non-EUsystems SLTD (Stolen Lost Travel Documents) and I-Checkit system, both run by Interpol, are not addressed.

NOTES ON METHODOLOGY

Costs: Estimated costs for the different types of wall come from various sources. Where possible, this report used official EU or member states' government documents, preferably annual budgets or accounts. For most maritime and virtual walls these were available, or EU institutions referred to the costs in other documents. The construction costs for land walls are mostly met by national governments and the estimated costs come from mainly media sources, based on statements by governments or government spokespersons. This means it is often not clear what is covered by these estimated costs. Do these include only materials or contracts with companies? Do they cover personnel costs? Do they concern only the fence or wall as such, or do they also include accompanying technology and other additional costs? Such unanswered questions make it difficult to compare the estimated costs of land walls.

Companies: The report aims to identify the most important companies involved in the various types of wall and assess this at different scales. For this it looks at:

Land walls: companies contracted to build the fences and walls, companies providing accompanying technology, equipment and services. Scale: National contracts

Maritime walls: companies that provided the major assets (ships, aircraft, helicopters, drones) used in maritime operations. Scale: Member State contracts and assets

Virtual walls: companies contracted to develop, run, expand and maintain the systems. Scale: EU-level contracts

COSTS AND FUNDING OF EUROPE'S WALLS

European spending on border security and control has skyrocketed, particularly since the 2015 'refugee crisis'. Both the EU and its member states have increasingly invested in a wide range of measures within and beyond Europe, buying equipment and services, deploying more personnel and supporting research and innovation (R&I) to develop new technologies.

For the next EU budget cycle, the Multiannual Financial Framework 2021–2027, in 2018 the European Commission proposed to triple expenditure on migration and border management, to €34.9 million.²² While the proposal is still under negotiation, most of the proposed spending has already been approved by the European Parliament and the Council.

These plans include a major increase in funding for the institutions responsible for the maritime and virtual walls: the border security agency Frontex and eu-LISA, the agency that manages large-scale IT systems. There will also be more funding for member states, through the new €7.1 billion Integrated Border Management Fund.²³ Member states are expected to spend part of this on strengthening these walls, purchasing equipment to be made available to Frontex, strengthening national points for the EU-wide surveillance system Eurosur and integrating identity database systems.²⁴ Member states are not allowed, however, to use EU finance to build physical land walls. Since the EU publicly opposes land walls (see discussion below), building them is the responsibility of the individual member states.

The total cost for the land, maritime and virtual walls built by the EU and its member states runs into billions of euros. EU spending on the main maritime and virtual walls was over €2 billion from 2000 to 2019. Annual costs keep increasing, mainly because of the introduction of new technological systems and the expansion of Frontex. Based on available information a conservative estimate of EU member state spending on land walls and fences is €1 billion, but actual costs may be much higher.



LAND WALLS

It is hard to get a good overview of the costs of the walls and fences. Not all governments publish figures, while those that are published or given to the European Parliament or media seldom include a breakdown of specific costs. In some instances, the estimated spending comprises only the cost of the fence itself, while others include additional costs including accompanying technology, personnel and maintenance.

In April 2016, based on an analysis of public data, Reuters estimated that European countries had spent at least €500 million on anti-immigrant walls and fences since the end of the Cold War.²⁵ Many of those now on European borders had not yet been built in 2016. Adding up figures available in 2019 shows that now over €900 million has been spent on walls and fences. Because these figures are incomplete (in scope and/or years), actual costs, including maintenance and upgrades, will be at least €1 billion, if not more.

Estimation of costs of European border walls

BUILDING COUNTRY	COUNTRY AGAINST WHICH IT IS BUILT	ESTIMATE OF COSTS (MILLION €)	REMARKS
Spain	Morocco (Ceuta)	95.9326	For first fence (1995–2000), installation new fence and maintenance (2005–2013)
Spain	Morocco (Mellila)	36.6727	For first fence (1998), installation new fence and maintenance (2005–2013)
Greece	Turkey	7.5028	Of which €3.16 million for a private company building the wall
Bulgaria	Turkey	87.3529	
Hungary	Croatia		
Hungary	Serbia	440.0030	
Macedonia	Greece	?	No information found
Austria	Slovenia	8.00-10.0031	Initially leased, later purchased
Slovenia	Croatia	80.0032	
United Kingdom	France (Port of Calais)	2.7033	Not including other fences at several points in and around Calais
Latvia	Russia	21.1734	Including wooden footbridges, patrol paths, culverts and a footprint strip
Norway	Russia	0.4435	
Estonia	Russia	130.536	
Lithuania	Russia	30.0037	Estimation before start of project
TOTAL		940.26	

In general, individual EU member states have paid for these walls and fences. The European Commission has been outspoken against erecting physical walls and fences at the EU's external borders and refuses to fund them, contrary to many other forms of border security and control. In response to Hungary's request to reimburse half of the costs of the fences built on the borders with Croatia and Serbia, Commission spokesperson Alexander Winterstein said: 'We do support border management measures at external borders. These can be surveillance measures. They can be border control equipment... But fences, we do not finance'.38 The Commission again ruled out funding walls and fences in the next budget cycle (2021-2027).39

The EU position on land walls at first glance seems to be a shift since before 2015, when the Commission would fund border fences. Before 2000 it financed 75% of the costs of fences around Ceuta, an estimated €48 million, with movement detectors, video- and infrared-cameras and 17 control towers. 40 When the European Commission granted Spain €10 million in emergency funding to boost border security at its enclaves in Morocco, the Spanish government announced that some of this would be partly used to strengthen existing border fences.41

Dimitris Avramopoulos, European Commissioner for Migration, explained on several occasions that fences are 'not a solution' and will not work.⁴² In May 2018, Avramopoulos said that the Commission would not support a new wall or fence between Greece and Turkey.⁴³ It is noteworthy, however, that in his former capacity as Greek Minister of Defence Avramopoulos built one of the first border walls in Europe to stop migration, along the border with Turkey.44

When the Greek government at the time asked for EU funding, European Commissioner Cecilia Malmström said 'the construction of a fence will not provide in itself a solution to irregular migration. It is likely that the migratory pressure will be deviated to other sections of the external land or sea borders of Greece or to other Member States'.45 This insight did not prevail: current EU migration policies are predominantly aimed at boosting border security, resulting in shifting migration routes and forcing migrants and refugees to use more dangerous ones.

But given that EU funding is still available for almost everything but the physical fences and walls, the Commission's aversion to walls now looks like a bit of a charade. As April Humble, Steve Wright and Ben Hayes point out, a wall is more than a wall: The border-exclusion technologies deployed against unauthorised migrants include concrete walls, virtual walls, monitoring and sniper towers, cameras, land radars and wireless telecommunication infrared surveillance, carbon-dioxide probes, information technology, identification systems and immigration databases'.46

For example, in Ceuta and Melilla, the EU funded 'CCTV camera-equipment' in Ceuta and 'a watchtower in Melilla', (€164,000 in 2010), 'police offices to manage procedures related to the irregular influx of migrants' (€448,000 in 2012) and reinforcement of 'State security forces in Ceuta and Melilla' (almost €4 million in 2012).⁴⁷ When in 2019, the Spanish government promised to remove the concertinas (razor wire) on the fences around both enclaves, the Moroccan government started installing its own. This was part of its own border-security efforts, for which the EU donated €140 million from the Emergency Trust Fund for Africa (EUTF) in December 2018.⁴⁸ Spain contributed a further €60 million to this sum in the summer of 2019.49

The patrol cars from Turkish arms company Otokar, which surveille the wall between Turkey and Syria, are also funded with €35.6 million EU money.50

In other words EU-funded purchases and measures clearly fortify Europe's walls, regardless of whether they are spent on fencing or concrete.

All this suggests that the Commission's current stance is mostly about maintaining an image, motivated by its concern to avoid presenting Europe as a physically closed off part of the world.

Where the European Commission is more consistent is in opposing borders between EU member states. The Commission adheres strongly to upholding 'free movement' within the Schengen Area and has therefore opposed any long-term reintroduction of border controls between Schengen countries. When Austria indicated that it wanted to build a wall on the border with Italy, an EU member state, the Commission stated that it was 'very concerned'.51



MARITIME WALLS

Most of the maritime operations to stop migration to Europe are coordinated by the EU border security agency Frontex (also known as the European Border and Coast Guard Agency). Its own operational costs are limited since member states provide most personnel as well as large assets, such as ships and helicopters. Frontex has a Technical Equipment Pool of equipment owned by member states and/or by Frontex. Operation Sophia also comprises assets and personnel provided by participating member states, while Mare Nostrum was almost completely paid for by Italy.

Although they fall largely outside the scope of this report, EU member states also have their own maritime walls. These include general surveillance operations by Mediterranean countries including Italy, Greece and Spain, but also the increasing use of UK vessels to patrol the English Channel.

FRONTEX OPERATIONAL COSTS

Frontex does not publish the costs of individual operations. Its annual accounts provide a total figure of commitments for the budget item 'operations and projects, sea borders', which shows a rapid increase from 2015 on. From 2006 to 2017, Frontex committed a total €534 million to its sea operations. From 2018, its total operational costs (sea, land, air) were pooled into one budget item with a total spending of €116.6 million.⁵² The vast majority of this will have been spent on maritime operations. The same applies to the €119.6 million dedicated to 'Operational response' in its 2019 budget.⁵³

Frontex – spending on sea operations (2006–2017)⁵⁴

YEAR	SPENDING (MILLIO	N €) YEAR	SPENDING (MILLION €)
2006	8.8	2012	25.0
2007	16.7	2013	28.9
2008	28.7	2014	28.2
2009	34.4	2015	70.4
2010	29.4	2016	107.8
2011	48.3	2017	108.3
TOTAL			534.9

OPERATION MARE NOSTRUM

Italy spent about €114 million on Mare Nostrum, its own year-long maritime border-security mission (October 2013-October 2014), which was replaced by the Frontex-led Operation Triton.⁵⁵ The EU contributed €1.8 million from the External Borders Fund emergency actions budget.⁵⁶ The External Borders Fund, managed by the European Commission, was used to strengthen member states' border security.

OPERATION SOPHIA

Operation Sophia, which does not fall under Frontex, has its own budget. Again, the large assets and personnel for the operation are provided by EU member states, 'with the running costs and personnel costs [also] being met on a national basis'. 57 The EU budget for Operation Sophia is provided through 'Athena', an off-budget mechanism to finance the common costs of EU military operations. It was set up by the Council of the European Union, and remains outside the official EU budget because official EU money can't be used for military operational costs.

EU budget for Operation Sophia

PERIOD	BUDGET (MILLION €)
22 June 2015 – 27 July 2016	11.858
28 July 2016 – 27 July 2017	6.7 ⁵⁹
27 July 2017 – 31 December 2018	6.060
1 January 2019 – 31 March 2019	1.1 ⁶¹
1 April 2019 – 30 September 2019	2.862
TOTAL	28.4



Spanish military team in Grappa for Operation Sophia. Credit: Ministerio de Defensa

FUTURE SPENDING

Frontex has long expressed concerns that member states fail to meet their promises to make personnel and equipment available for joint operations. In 2015, the European Commission, the Council and the European Parliament granted Frontex an extensive expansion of powers, personnel and budget, which enabled it to buy or lease equipment for operations. Under its budget for the next EU budget cycle (2021–2027) the European Commission has earmarked €2.2 billion for acquiring, maintaining and operating air, sea and land assets.63

The new European Commission President, Ursula von der Leyen, has given priority to speeding up Frontex expansion. At the start of her tenure in September 2019 she said: 'We need to address the legitimate concerns of many and look at how we can overcome our differences. I will propose a New Pact on Migration and Asylum, including the relaunch of the Dublin reform. This will allow us to return to a fully functioning Schengen Area of free movement, the key driver of our prosperity, security and freedoms. A centrepiece in this ambition is a reinforced European Border and Coast Guard Agency. We need to reach a standing corps of 10,000 Frontex border guards not by 2027, but way earlier, at least by 2024'.64

Since the Commission's approval of a Frontex budget for its own technical equipment, Frontex has opted to lease when possible, buying when necessary. The preference for leasing is connected to 'leaving the through-life management responsibilities with the supplier'. However, for complex systems and bespoke equipment, Frontex sees ownership as the best option, which could also apply when leasing leads to 'unwanted non-EU supply chain dependencies', signalling a preference for buying or leasing from European industries.65

Its procurement plans for 2018 and 2019 give some insight into Frontex's new equipment strategy. Along with other planned purchases, ranging from deportation flights to office maintenance, it outlines a shopping list for operational equipment. This includes vehicles for migration management support (estimated contract value: €2 million), leased maritime capability (pilot project, €2.5 million), mobile surveillance services (€28 million) and chartering a Coastal Patrol Vessel for border surveillance and control (€10 million).66

New Frontex regulations in 2015 also allow Frontex to buy equipment in co-ownership with member states. Whether Frontex owns the equipment alone or jointly, it has to be registered in a member state while being available for Frontex. This co-ownership has not been without problems, with one assessment concluding 'that it is very complex and therefore requires more in-depth legal analysis before an exploitation route can be developed'.67

The Internal Security Fund - Borders and Visa, the main EU funding instrument for boosting border security of member states - provides another means for them to finance equipment purchases for Frontex. Member states can use these acquisitions for their own border security, but must register them in the Frontex Technical Equipment Pool and make them available to Frontex upon request.⁶⁸ The Rapid Reaction Equipment Pool, made up of assets that should be available no more than ten days after approval of a planned Frontex operation, is part of this pool.⁶⁹

Composition of Frontex Technical Equipment Pool (December 2018) – Heavy equipment⁷⁰

MEMBER STATE	FIXED-WING AIRCRAFT	HELICOPTERS	PATROL VESSELS / BOATS	TOTAL	MEMBER STATE	FIXED-WING AIRCRAFT	HELICOPTERS	PATROL VESSELS / BOATS	TOTAL
Austria		1		1	Lithuania		3	1	4
Bulgaria			1	1	Luxembourg	1			1
Croatia			6	6	Malta	3		11	14
Cyprus		1	1	2	Netherlands	2		2	4
Estonia	1		1	2	Norway			3	3
Finland	1		3	4	Poland	2	2	1	5
France	2	2	5	9	Portugal	2	1	95	98
Germany		3	3	6	Romania		1	4	5
Greece	2	1	82	85	Slovakia	1			1
Iceland	1	1	1	3	Slovenia		4		4
Italy	12	26	140	178	Spain	1	1		2
Latvia		2	4	6	Sweden			1	1
							445		
Belgium, Czech Rep	oublic, Denmarl	k, Hungary, S	witzerland, Uni	ted King	gdom				0

In September 2017, the Frontex Management Board wrote that on purchases under the Internal Security Fund there is 'little progress to report as many of the acquisition projects are still ongoing and procurement activities have yet to be initiated by Member States'.71 In 2017, only one tender was released, followed by two in 2019, involving Greece, Poland and Romania.

Frontex and EU member states' tenders/contracts for assets for use in Frontex border security operations (2017-2019)

Front	ex					
YEAR	PURCHASE / LEASE	DESCRIPTION		VALUE (MILLION €)		
2017	Lease	Trial of long endurance maritime surveillance with MALE Remote Piloted	Aircraft Systems (RPAS) ⁷²	6.4		
2018	Lease	Lease of one surveillance aerostat to carry out a pilot project in Greece ⁷³		0.5		
2018	Lease	Framework contract for leasing of off-road vehicles for Frontex operation	al activities ⁷⁴	1.0		
2019	Lease	Framework contract for provision of mobile surveillance systems for Fron activities ⁷⁵	tex operational	28.0		
2019	Lease	Maritime surveillance aerostat trial ⁷⁶		0.5		
2019	Lease	Aerial surveillance services for border and coast guard functions ⁷⁷		29.0		
2019	2019 Lease Remotely Piloted Aircraft Systems (RPAS) for medium altitude long endurance maritime aerial surveillance ⁷⁸					
2019	19 Purchase Framework contract for provision of vehicles for migration management support ⁷⁹					
Memb	er states					
YEAR	MEMBER STATE	DESCRIPTION	EU FUNDING	VALUE (MILLION €)		
2017	Poland	Purchase of two multi-engines for surveillance tasks	ISF-Borders	?		
2017	Portugal	Demonstrating state-of-the-art RPAS systems services in support of Frontex, EMSA and EFCA®				
2018	Latvia	Purchase of three patrol vessels81	_82	2.0		
2018	Denmark ⁸³	Supplement of contract to use one of two leased aircraft for border surveillance for Frontex operations	0.184			
2019	Romania	Supply of one maritime patrol vessel and three intervention vessels ⁸⁵	34.886			
2019	Greece	Supply of three coastal patrol vessels ⁸⁷	41.7			
2019	Slovenia	Motor vehicles ⁸⁸	3.0			
	ite of contract or to ned in the tender	ender (in italics); EU funding: partial or whole contract; Value: contract valu	e or estimated contract v	alue (in italics) as		



VIRTUAL WALLS

EU spending on virtual walls has rapidly escalated since 2017, with the introduction of new systems such as the Entry/Exit System (EES) and increased spending on EURODAC and SIS II. EES tracks non-EU nationals across Europe using a central database and is expected to become fully operational in 2020, while EURODAC is a fingerprint database specifically for asylum-seekers and irregular border crossers that has been in existence since 2003. SIS II is the latest iteration of the Schengen Information System (SIS), an information-sharing system for security and border authorities across Europe which integrates increasing amounts of biometric data such as fingerprints and facial images as well information on return decisions or entry bans for migrants.

For the EES, expenditure to date – €256.3 million – is only a part of the predicted total of €480 million.89 Likewise, developing the European Travel Information and Authorisation System (ETIAS) is expected to cost €212.1 million, with average annual operations €85 million even though current spending stands at only €34.5 million.90 These projections mean a conservative estimate of €1.9 billion are being spent on the identity databases and surveillance system Eurosur.

EU spending on systems for the control and storage of data on movements across borders (million €)91

YEAR	EURODAC	VIS	SIS 1192	EES	ETIAS	TOTAL
2000						
2001	7.593					
2002	7.53					
2003						
2004	0.395	20.096				
2005	0.197	30.096				
2006	0.298	18.799				2016
2007	0.8100	20.0101	167.8 ⁹⁴			384.6
2008	0.6102	16.5 ¹⁰³				
2009	1.2104	28.6105				
2010	2.1106	19.1 ¹⁰⁷				
2011	1.0108	29.7109				
2012	0.4110	40.0111				
2013	6.9	8.8	30.0			45.7
2014	0.5	21.1	-	1		21.6
2015	5.6	24.2	2.2			32.0
2016	1.3	31.2	12.8]		45.3
2017	18.6	35.2	6.5	54.5		114.8
2018	15.1	19.7	31.8	57.5	23.5	147.6
2019	8.6	23.7	20.2	144.3	11.8 ¹¹²	207.8
Total	70.8	366.5	271.3	256.3	34.5	999.4

In May 2019, after prior agreement by the European Parliament, the Council of the EU adopted regulations to enable inter-operability between various information systems, including the databases mentioned above, to 'improve security, allow for more efficient checks at external borders and contribute to prevent and combat illegal migration'. This would lead to a European search portal and a shared biometric matching service, which would allow the EU and member states simultaneously to search multiple databases and cross-check identities with biometric data.¹¹³ The cost of connecting the databases is estimated to be at least €425 million over nine years, of which €225 million would go to eu-LISA and €136 million to member states for updating systems and training users. 114

According to a European Commission official, the whole decision-making process was rushed, saying that: 'I don't think anyone understands what they're voting for'. A Parliament official mentioned that there was much lobbying behind the scenes.¹¹⁵ The EU Supervisor for Data Protection, Giovanni Buttarelli, criticised the proposal, because of privacy considerations and the fear that a centralised system would be vulnerable to cyber attacks.¹¹⁶ Tony Bunyan at Statewatch questioned the reasoning: 'The Commission's proposal for interoperable centralised EU databases is justified on the threat posed to internal security by migration and terrorism. This conflation of threats based on fear of the "other" is a classic case of state racism'.117

EUROSUR

The European Commission's 2011-2020 estimates for Eurosur, the 'system of surveillance systems' amount to €338 million.¹¹⁸ It is unclear whether this includes all the member states' own efforts to upgrade their border surveillance systems and integrate them in Eurosur - many of which also receive support from the External Borders Fund and its successors, the Internal Security Fund – Borders (ISF) and the upcoming Integrated Border Management Fund (IBMF).

The regulation for the International Security Fund explicitly states that "Member States shall devote the necessary funding to Eurosur in order to ensure its good functioning."119 A minimum of 10% of the grants under the ISF was set as a threshold, from which member states could deviate with good reasons, which the European Commission proposes to continue for the IBMF.¹²⁰

The spending by member states on Eurosur from 2013 to 2017 was estimated at around 75 million euros.¹²¹ If the EU holds onto the 10% threshold for spending on Eurosur under the IBMF, this would mean at least another 425 million euros by member states for the period 2021–2027, which seems to be extraordinary given the EU's own estimates on required spending on Eurosur.

The development of Eurosur is also supported by EU investment in research R&I under the so-called Framework Programmes. Through Horizon2020 (2014–2020) and its predecessor, Framework Programme 7 (2007–2013), the EU has funded research projects in the field of border security worth millions of euros, including many which were (partly) aimed at developing and improving Eurosur. 122

OVERVIEW

FINANCING THE BORDER WALLS

LAND WALLS

	EU LEVEL	MEMBER STATE LEVEL
Construction		National budgets
Accompanying	External Borders Fund	National budgets
technology	Internal Security Fund – Borders	
Integrated Border Management Fund		

MARITIME WALLS

	EU LEVEL	MEMBER STATE LEVEL
Frontex operations	Frontex budgets	National contributions to Frontex
	External Borders Fund	
	Internal Security Fund – Borders	
	Integrated Border Management Fund	
	European Maritime Safety Agency	
Operation Sophia	Athena	National contributions
Operation Mare Nostrum	External Borders Fund	National contribution Italy

VIRTUAL WALLS

	EU LEVEL	MEMBER STATE LEVEL
Eurodac, VIS, SIS II,	Eu-LISA	National budgets
EES, ETIAS	External Borders Fund	
	Internal Security Fund – Borders	
Integrated Border Management Fund		

RESEARCH & INNOVATION

EU LEVEL	MEMBER STATE LEVEL
European Commission	National
Framework Programmes – FP7, Horizon 2020 and Horizon Europe	



Members of the Hungarian Defence Force install barbed wire on the Hungarian-Serbian border to prevent illegal migrants from entering the country near Kelebia village in Hungary on August 17, 2015. Credit @syriafreedom/Flickr

EU BUDGETS FOR BORDER € 8.02 billion (Integrated Border in € billions of Euros Management Fund) (Proposed Budgets) € 2.76 billion (Internal Security Fund) € 1.70 billion 2023 2021 FRONTEX BUDGET 2007-2027 EU FUNDING (External Borders Fund (EBF) / Internal Security Fund (ISF) EU BIOMETRIC AND SURVEILLANCE SYSTEMS (excluding Eurosur) RECORDED DEATHS **CANARY ISLANDS** 2015-2019 HERA Mediterranean MARENOSTRUM. HERMES 15440 **MINERVA North Africa INDALO** Unknown **Deaths** 4371





BORDER WALLS INDUSTRY

Our reports Border Wars and Expanding the Fortress showed that the military and security industries both shape and profit from the militarisation and externalisation of European borders.

BORDER SECURITY MARKET

The consultancy firm Visiongain estimated the global border security market to be worth approximately €17.5 billion in 2018, while Market Research Future, another consultancy firm, predicted that the revenues would grow by more than 8% annually in the coming years. 123 Europe stands out with an expected annual growth rate of 15%.¹²⁴ Meanwhile, companies like Airbus and Thales are already looking further into the future, identifying Africa as the next growth market for border security and control. This is a safe bet, given that the EU is increasingly pressing nearby countries and regions such as North Africa to increase border militarisation to prevent migrants and refugees reaching Europe. 125

COMPANIES BUILDING WALLS

While many (larger) companies are active in various fields relating to border security and control, research on the companies involved in building the land, maritime and virtual walls finds some division of labour:

- · National or local construction or infrastructure companies, with military and security companies providing the accompanying technology, are the key corporations involved in land walls;
- · Large military companies or national shipbuilders are the key providers of large assets the vessels, helicopters and aircraft - critical to maritime walls. It is also not uncommon for states to buy these second-hand from other states' armed forces or coast guards;
- · Biometrics and identity technology companies, which are sometimes part of large military and security companies, are the main winners of contracts for the virtual walls.

THE BIG PLAYERS

Airbus, Leonardo and Thales are three of the largest European military and security companies. They offer a broad range of arms and security equipment and services, including for border security. They are involved in land, maritime and virtual walls alike and actively lobby for boosting and militarising border security, on their own and as prominent members of Europe's two largest security lobbying groups, the European Organisation for Security (EOS) and the AeroSpace and Defence Industries Association of Europe (ASD).

These companies profit from both sides of the plight of refugees. Not only are they the main beneficiaries of border militarisation, but are also important exporters of arms to the countries in conflict and authoritarian regimes many refugees seek to escape. 126 These companies actively lobby against arms export restrictions as illustrated in the arms export ban Germany imposed on Saudi Arabia following the murder of the journalist Jamal Khashoggi in the Saudi consulate in Istanbul. The ban initially included the use of German arms parts in international projects, which also affected jointly produced French and UK arms.

Tom Enders, then Airbus CEO, attacked the ban and accused the German government of taking 'a kind of moral high ground attitude'127 His successor, Guillaume Faury, even suggested suing the German government over blocking Airbus from completing a large border-security contract with Saudi Arabia. His opinion that German's stance threatened the future of defence cooperation in Europe was echoed by Leonardo CEO Alessandro Profumo. 128

Largest European arms producing companies¹²⁹

RANK (2017)	GLOBAL RANK	COMPANY	COUNTRY	ARMS SALES AS % OF TOTAL SALES	TOTAL REVENUES (2017) IN \$	REVENUES FROM ARMS SALES (2017) IN \$
1	4	BAE Systems	UK	98	23.5 billion	22.9 billion
2	7	Airbus	Paneuropean	15	75.2 billion	12.9 billion
3	8	Thales	France	51	17.8 billion	9.0 billion
4	9	Leonardo	Italy	68	13.0 billion	8.9 billion

AIRBUS

TOTAL REVENUE (2018): €63,71 BILLION 130

Airbus is a Paneuropean aerospace and defence company. Most of its production takes place in Germany and France, but its headquarters are in The Netherlands, mainly for tax reasons.

In March 2017, Airbus sold its border security and electronics division to the US private equity firm KKR & Co for about €1.1 billion. While Airbus initially maintained a minority stake, the new company, rebranded as Hensoldt, bought this share and became completely independent in September 2018.¹³¹

Airbus itself remains active in the border security market, primarily through supplying helicopters. This has also been its main contribution to European border walls. Airbus helicopters have been used by Italy, 132 France, 133 Spain 134, Belgium, 135 Greece 136 Lithuania 137 and Germany 138 in Operation Sophia, Operation Poseidon and in Operation Triton.

Airbus is also part of the first research project financed under the European Defence Fund: OCEAN2020, which is led by fellow arms firm, Leonardo (see below).139

Airbus companies and subsidiaries have participated in many EU-funded border security R&I projects, including several aimed at the development and improvement of Eurosur. 140 These include PERSEUS, in which Airbus received €5 million as part of a consortium led by Spanish technology company Indra, to provide 'recommendations for the European wide integrated maritime border control system'.¹⁴¹ Another project was LOBOS, seeking to demonstrate 'a pre-operational capability to deliver space-based monitoring in line with the requirements defined for the EU border surveillance service' [Eurosur].¹⁴²

Airbus is also involved in other space-based EU border security measures. The European Space Agency contracted an Airbus-led consortium in December 2017 for the Copernicus Data and Information Access Service, to make its data available to users. 143 This data is used for a wide range of objectives, including monitoring migration and border security, and by various agencies including Frontex.¹⁴⁴ The four-year contract, worth over €10 million, also includes Orange SA, Geo SA, Capgemini Technology Services SAS, CLS and VITO.145

TOTAL REVENUE (2018): *ELEONARDO* €12.24 BILLION 146

Like Airbus, the Italian arms company Leonardo (formerly Finmeccanica or Leonardo-Finmeccanica) is a leading supplier of helicopters for border security. Most of these were produced by the subsidiary AgustaWestland, which in 2016 merged into its parent company and was renamed Leonardo Helicopters.

Italy extensively used Leonardo helicopters and airplanes in the Mare Nostrum, Hera¹⁴⁷ and Sophia operations. During Sophia other Leonardo helicopters were deployed by Germany, Spain and the UK. The UK also contributed a Leonardo helicopter to Operation Triton.¹⁴⁸

Leonardo has also been one of the main suppliers of UAVs (or drones) for Europe's borders. In 2017 it was awarded a contract by the European Maritime Safety Agency (EMSA) for 'Remotely piloted aircraft systems (RPAS) services in support of the execution of coast guard functions', with a total value of €67.1 million. 149 EMSA shares the information gathered by the drones with Frontex, with which it increasingly cooperates.150

Frontex also selected Leonardo's Falco UAV for maritime border-surveillance tests in the Mediterranean in 2018. Leonardo received €1.7 million for 300 hours of test flights. 151 The flights started in December 2018 from Lampedusa airport, under the auspices of the Italian Guardia di Finanza.¹⁵²

The Falco has a controversial past, with Leonardo selling the UAV to clients including Jordan, Pakistan, Saudi Arabia and Turkmenistan 153 – all countries at war, with internal armed conflicts, authoritarian regimes and governments accused of severe human rights violations.

Leonardo's involvement in European border walls is not restricted to maritime operations. In May 2019 eu-LISA awarded a €142.1 million four-year contract to implement and maintain its Entry/Exit System to a consortium of IBM Belgium, Atos Belgium and Leonardo. 154

Telespazio, a joint venture owned by Leonardo (67%) and Thales (33%), is involved in several EU satelliteobservation projects, which are used for border monitoring. The company was, for example, part of a consortium REACT (Radar imagEry applications supporting ACTionable intelligence) that sought to improve geo-information and satellite imagery for the European Defence Agency, for which Frontex participated in 'Implementation sessions'.155

In April 2017, Telepazio was also part of a consortium for support work for Copernicus (the EU Earth Observation Programme, formerly known as GMES) awarded by the European Union Satellite Centre (Satcen). Under this 21-month contract worth €7.5 million, the consortium provided geo-information on critical but relatively inaccessible areas to support the EU in its security operations outside its own territory. 156 The consortium was led by e-Geos (a joint venture of Telespazio (80%) and the Italian Space Agency (20%)), which also included Telespazio, GMV and Airbus. This geo-information will support EU and member states' military and security troops' increasing presence in non-European countries, aimed partly at stopping migration towards Europe, as part of the so-called externalisation of European borders.¹⁵⁷

Leonardo also receives EU R&I funding for border security and control projects, including for the development of Eurosur. Leonardo participated in at least 24 projects, of which it coordinated three.¹⁵⁸ Its subsidiary Selex, now an integral part of the company, and Telespazio were part of the consortium for the CONTAIN project. CONTAIN sought to improve Copernicus' maritime services, i.e. the use of satellite observation, for Eurosur. 159

Leonardo also leads the consortium for the first European Defence Fund research project, OCEAN2020, which aims to integrate unmanned naval platforms (drones) in maritime surveillance and interdiction missions, using satellites to connect drones and command and control of naval vessels to land centres.¹⁶⁰ The project consortium also includes the French arms giant Safran, the Spanish technology firm Indra, Israel Aerospace Industries and the Dutch research institution TNO.¹⁶¹

THALES

TOTAL REVENUE (2018): €15.86 BILLION 162

Thales is a French arms and security company, with a significant presence in the Netherlands. Like Airbus and Leonardo, it offers a wide range of military and security equipment, and biometric identification systems.

One of its core activities is the production of radar and sensor systems. Many ships use Thales' radar, including those involved in border security. Thales systems were used, for example, by Dutch and Portuguese ships deployed in Frontex operations. 163

In 2012, Thales (with the Spanish company Aerovision) also demonstrated the Fulmar UAV's capabilities to Frontex officials in Greece. Thales produces the maritime surveillance systems for these drones. 164 In January 2016 Thales was invited by Frontex to present proposals for tracking and controlling migrants and refugees before they reach Europe, for example by using smartphone apps. 165 It is also working on a feasibility study for the use of High Altitude Pseudo Satellites (HAPS), including for border security, for the European Space Agency and Frontex. 166 The use of HAPS for border security was promoted by the ASD lobby organisation in a 2017 white paper with proposals for the EU Multiannual Financial Framework budget for 2021-2027.167

Thales was also one of the subcontractors for a technical study to 'develop[ing] concepts for border surveillance infrastructure, a secure communication network and a pre-frontier intelligence picture within the framework of EUROSUR', financed by the EU External Borders Fund.¹⁶⁸ In addition,Thales Security Systems currently provides the security system for the highly militarised port in Calais. This surveillance and access control system includes revolving doors, IP cameras (security cameras connected to a network) along the fence, and a monitoring station. 169

In 2019 Thales acquired Gemalto, a large (biometric) identity security company, for €4.8 million, integrated as its Digital Identity and Security (DIS) division. 170 In 2017, Gemalto had bought 3M's Identity Management Business, which included Cogent Systems (bought by 3M in 2010) for \$850 million.¹⁷¹ Between 2000 and 2017 Cogent and 3M were returning partners in a consortium led by Sopra Steria for several large EU contracts for the development and maintenance of EURODAC, VIS and SIS II.¹⁷² Gemalto, formerly Cogent, also supplies fingerprint identification technology for the EURODAC database.¹⁷³

Like Leonardo and Airbus, Thales, a prominent member of EOS and ASD, was represented in several official advisory groups regarding EU funding for security and military R&I.¹⁷⁴ It then profited from the EU's translation of the advice given by those industry-dominated groups into policy. Thales was or is involved in at least 27 EU-funded border security research projects, often cooperating with Leonardo. In 2008, it led the consortium for the OPERAMAR project, aimed at developing 'a sufficient interoperability of current maritime security management systems'.175

ISRAELI COMPANIES

The participation of Israeli arms and security companies in building the border walls in Europe is remarkable, but not altogether surprising. Israeli companies are at the forefront of the international border security market. Their unique selling strategy capitalises on their involvement in Israeli border security, including the Separation wall on the West Bank and the fence on the border with Egypt.

Many of such Israeli companies shamelessly promote themselves as 'battlefield proven'. 176 As the Stop the Wall Campaign notes: 'Companies [...] benefit from the ability to test Wall-related surveillance, detection, and scanning technologies on a captive population'.¹⁷⁷ In a bid for European border security contracts, Saar Koush, then CEO of Magal Security, which built the wall on the West Bank, said: 'Anybody can give you a very nice Powerpoint, but few can show you such a complex project as Gaza that is constantly battle-tested'.178

In 2015, Bulgaria and Hungary publicly toyed with buying Israeli-designed border fences. Though both countries eventually chose other companies, Israel's experiences offered an inspiration.¹⁷⁹ In terms of land walls, Israeli companies have so far been more successful in the US market. In 2014, Elbit Systems of America, a subsidiary of the Israeli arms company Elbit, won a contract to build a network of 55 surveillance towers on the border between Mexico and the US state of Arizona. 180 In 2019, Elbit was also awarded a \$26 million contract to install a multi-sensor monitoring system on the US-Mexico border.181 Elta North America, a subsidiary of Israel Aerospaces Industries (IAI), was one of the eight companies picked in 2017 to build a prototype of Trump's US-Mexico border wall.¹⁸²

In 2018 Frontex selected the Heron drone from Israel Aerospace Industries for pilot-testing surveillance flights in the Mediterranean. The deal was worth €4.75 million for 600 hours of test flights, with IAI winning the contract over two EU competitors.¹⁸³ IAI partnered with Airbus DS Airborne Solutions to undertake the flights, with the first series flown from Crete (Greece). 184

Frontex was first shown the Heron in early 2012, when several arms manufacturers showcased their drones for border security in Greece. 185 At the time Frontex was very keen on the use of drones, but these have proved difficult to operate owing to varying aerospace regulations in the EU.

The Heron is used by militaries all over the world, including India, Morocco, Turkey and the United States, but Israel is its main user. It used the Heron drones, armed with Spike missiles, in the 2009 war in Gaza. According to Human Rights Watch, the use of drones 'led to the loss of many civilian lives', because of 'Israel's targeting choices'.186

Elbit has also developed fully autonomous military vehicles, so-called 'Border Protector Unmanned Ground Vehicles (UGVs)', for use by the Israel Defence Forces (IDF) at Israel's borders.¹⁸⁷ In Europe, in 2015 Elbit sold six Hermes UAVs to Switzerland's Border Guard, in a controversial €230 million deal.¹⁸⁸ The UAVs also featured in a 2018 contract, worth €59 million, between the European Maritime Safety Agency (EMSA) and the Portuguese company CEIIA, for 'long endurance and long range RPAS services in the civil maritime surveillance domain'. 189 As subcontractor, Elbit will operate the Hermes for longrange maritime surveillance, a service EMSA makes available to EU member states and associated countries. 'Having been selected by the European Union authorities is yet another vote of confidence in the Hermes 900', said Elad Aharonson, Elbit's general manager. 190 In June 2019 Elbit started flying the Hermes for Iceland. 191

In 2019, the Italian shipbuilder Cantieri Navali Vittoria awarded Elbit Systems a contract to supply combat suites (weapons, sensors, radars and electro-optical systems) and integrate systems for three new patrol vessels for the Hellenic Coast Guard. 192 The construction of the vessels, due for delivery in 2020, costs €55.56 million, of which 90% is financed by Frontex. 193 In exchange Greece will assign them to Frontex operations outside Greek waters for four months per year.¹⁹⁴ Cantiere also built patrol vessel 'Monte Sperone', based on a Damen design, which Italy deployed in Operation Triton.¹⁹⁵ According to its website, the company has delivered 'more than a hundred vessels' to 'the Coast Guards of Croatia, Cyprus, Italy, Libya, Malta and Tunisia.'196

LAND WALL CONTRACTORS

The walls and fences erected on European borders vary considerably. Some are meant to be temporary, with simple chain-link fences, while more permanent ones come with a whole set of surveillance, intrusion and detection technology.

Whatever they look like, their role is largely symbolic. They signal to the national media and the public as well as the international community and people on the move that governments take border 'security' seriously.¹⁹⁷ Professor Reece Jones describes border walls as 'effective [as] symbols that demonstrate that politicians are doing something to address the perceived threats brought by unauthorized movement. These perceived threats can be economic in the form of smugglers or workers taking revenue and jobs from citizens. They can be cultural in the sense that migrants bring different traditions, languages, and ways of life that might not match with the local culture'.198

According to the historian Eric Schewe: 'Erecting physical barriers is much easier than addressing the economic and political causes of migration under duress'.199 Even the most high-tech fencing, like that at Ceuta and Melilla, does not stop people from crossing borders, but makes it more dangerous to do so by forcing people to get over or around these obstacles, with additional risks of injury, violence or death.200

The fences or concrete walls themselves are often built by local building firms, rather than by international military or security companies. Frequently the costs far exceed original estimates. In at least four countries (Bulgaria, Latvia, Slovenia and Spain) there have been allegations of, and investigations into, possible corruption surrounding border wall deals. As both the arms and security and the construction and infrastructure sectors are are particularly susceptible to corruption, projects that rely on these industries run high risks in this regard.²⁰¹

EUROPEAN SECURITY FENCING

TOTAL REVENUE (2018): UNKNOWN

European Security Fencing (ESF) is a Spanish producer of razor wire and concertinas. It is part of corporate group Mora Salazar and involved in 'manufacturing, distribution and installation of fences system, road safety features and passive safety'.202

ESF used to proudly promote itself as the only producer of razor wire in Europe, but is more reluctant to acknowledge its involvement in border barriers, refusing most interview requests and telling the press it did not know for what purposes customers were using its products.²⁰³

Since 1998, Mora Salazar and ESF (established in 2003), have been involved in the border fences installed around the Spanish enclaves of Ceuta and Melilla in Morocco.²⁰⁴ In 2005, razor wire – known as concertinas - was for the first time attached on the top of these and resulted in severe cuts to anyone trying to climb over them. In September that year, the Spanish media reported that a 30-year old Senegalese refugee had bled to death after his neck was caught in the razor wire at Ceuta.²⁰⁵

In 2007, the wire was removed, only to be re-installed in 2013, when the fences were also raised from three to six metres. Civil society organisations (CSOs) criticised the decision, but the Spanish government and ESF claimed that the razor wire was not meant to harm people, only to deter them from attempting to cross from Morocco into Spanish territory.²⁰⁶ In June 2018, the Spanish Red Cross said it had treated 25 people for cuts on the barbed wire in Ceuta and Melilla in that year alone, ten of whom were hospitalised.²⁰⁷ The same month, shortly after taking office as Minister for the Interior, Fernando Grande-Marlaska announced that Spain would again remove the concertinas, as a matter of priority. In January 2019 the government confirmed their planned removal, though at the time of writing (mid-2019) they were still in place.²⁰⁸

ESF has profited from the increased number of border walls and fences since 2015, with a steady increase in production and sales.²⁰⁹ It delivered the razor wire for the fence on the border between Hungary and Serbia, and its concertinas were also installed on the borders between Bulgaria and Turkey and Austria and Slovenia, as well as at Calais, and for a couple of days on the border between Hungary and Slovenia before being removed.²¹⁰ Given its long-term monopoly in the fencing market, its concertinas are likely to be used at other borders in Europe. In September 2015, the company proudly tweeted that all of the razor wire in Europe came from its factory. A social media backlash led ESF to delete its Twitter account a few days later.²¹¹

AUSTRIA:

The fence on the border between Austria and Slovenia was installed by Tirol-based firm **Geo Alpinbau**, starting in December 2015. To save costs the Austrian army did part of the work.²¹² In cooperation with the Munich police force, the company had developed this type of security fence for the G7 Summit earlier that year.213

For the first six months the Austrian authorities leased the fence, for a total of €331,000, later purchasing it for €168,000. The fence has been criticised in the media as mainly symbolic since during its construction scarcely any refugees were trying to cross the border anyway.²¹⁴ There are also several gaps in the fence, because some landowners refused to have it built on their property.²¹⁵

BULGARIA:216

The Bulgarian army installed a fence on the border with Turkey. There was some controversy about the costs being much higher than estimated, and about delays in completion. In the end, the fence cost almost €88 million, way more than the government's original estimate of €2 million.²¹⁷ According to research by the investigative website Bivol.bg, this was mainly due to overpriced contracts by several construction companies, which hoped to pocket the difference by taking on cheaper subcontractors. It alleges that for the part of the fence in the Burgas region, four overpriced contracts were awarded to Patstroy Bourgas, Infra Expert and Patengineeringstroy. Patstroy Bourgas is fully owned by Hydrostroy, which also has connections to Infra Expert. Hydrostroy allegedly used the profits from these lucrative contracts to buy yet another company, Vodstroy - 98, eventually ending up in the pockets of then MP Delyan Peevski of the Movement for Rights and Freedoms (DPS), who controlled the firm.²¹⁸ On several occasions, Peevski, who also owns much of the Bulgarian media, has been accused of corruption and influence peddling by Reporters Without Borders and the Union of Publishers in Bulgaria, among others.²¹⁹

Other companies contracted to supply material for or to build the fence were **Geostroy Engineering** and Metallic-Ivan Mihaylov. The Bulgarian government, with the support of a parliamentary majority, waived an open-tender process. It argued this was to prevent delays by avoiding potential appeals against contracts awarded.²²⁰ Despite the controversies, the open-tender process was waived again in March 2018 for new contracts to repair the fence.²²¹ In December 2018, part of the fence collapsed for the second time following heavy rainfall. The regional government said that the contractor was not at fault.²²²

Armed border guards monitor strategic points along the fence, which is also equipped with a surveillance system of infrared, motion-sensitive cameras.²²³ Approximately 75% of the total costs of €20 million for this system, which was provided by Indra, came from the EU External Borders Fund.²²⁴ In March 2019, the Bulgarian national border police received 70 new off-road vehicles for patrolling the fence, for which €3.5 million was from the EU's Internal Security Fund as part of an Emergency Assistance package.²²⁵

ESTONIA:

The building of a fence on the Russian border is part of a larger border security programme. The Interior Ministry spokesperson, Toomas Viks, stated in 2015 that 'the aim of the construction is to cover the land border with 100%, around-the-clock technical surveillance to create ideal conditions for border guarding and to ensure the security of Estonia and the Schengen area'.226

The construction company Nordecon was contracted to build the fence. Nordecon is mainly involved in civil engineering and road and building construction. It also built the Piusa border guard station in Estonia, together with real-estate company Riigi Kinnisvara AS, for €4.62 million.²²⁷

Once again, the cost far exceeded original estimates and there were many delays. Construction costs rose from an estimated €71 million to €250 million in 2018, with a further €70 million for maintenance.²²⁸ Nordecon and the Police and Border Guard Board explained that the rise in costs and the delays were due to difficult topographical conditions – a swamp meant that extra foundations were needed – as well as the fact that a larger area of land had to be purchased from sometimes reluctant owners. They also said the pressure in 2014-15 to produce a rapid estimate meant the budget was miscalculated from the outset.²²⁹ In August 2019, the government eventually scrapped part of the original plan, which included

a wildlife fence, and reduced the estimated total cost to €130.5 million.²³⁰ It also released a new tender for automated border control gates, expected to cost some €5 million, and announced it was planning to apply for €40 million from the EU to buy surveillance systems for the fence.²³¹

The Estonian surveillance technology firm **Defendec** was also involved in the border security programme..²³² This is despite its CEO, Jaanus Tamm, saying in 2017 that the company 'believe[s] that building walls and fences in large volumes is neither efficient nor reasonable' and that 'building a wall along an entire border is not 'a reasonable thing to do'.233

The flagship product of Defendec is Smartdec, a remote monitoring system with wireless cameras programmed to recognise only human motion.²³⁴ It has been sold to various European countries, including Bulgaria, Finland, Lithuania and Romania.²³⁵ In 2011, the US Embassy in Albania donated Smartdec systems to the Albanian Border Guard.²³⁶

In 2016 the Ukrainian State Border Guard received four sets of Defendec wireless detection systems, as part of a larger package of border security equipment from the EU, through a project - implemented by the International Organization for Migration (IOM) – to strengthen the capacities of border guards in Ukraine and Belarus.²³⁷

GREECE:

The fence on the border with Turkey is one of the pre-2015 border barriers against migration in Europe. While planned from early 2011, a contract with an undisclosed company was not signed until January 2012.²³⁸ In the meantime, the Greek government asked for EU funding for the fence, which the European Commission rejected.²³⁹

Construction started in April 2012 and was completed in December that year. ²⁴⁰ During this time refugees continued to cross the border. Someone from the building company said: 'We see families, once even a four-month-old baby. They were wet from the river'.241

HUNGARY:

The razor-wire concertinas, provided by ESF, for the fence on the border with Serbia were assembled by prisoners from the Palhalmai jail in Dunaujvaros and an unnamed factory nearby.²⁴² The columns for the fence were placed with pile-driving technology by DAK Acélszerkezeti Kft from Sándorháza.²⁴³

Earlier, in a rare rejection of potential business, the German razor-wire manufacturer Mutanox said it would not sell to the Hungarian government: 'Razor wire is designed to prevent criminal acts, like a burglary. Fleeing children and adults are not criminals'.244

The Hungarian authorities used unemployed persons, prisoners (paid a third of the minimum wage) and soldiers, to install the fence, in an effort – albeit for good publicity – to keep costs down. Even so, the cost of the fence on the border with Serbia, including a second electronic fence, and with Croatia, still rose to some €440 million. Orban's government requested that the EU pay half of this sum, which was rejected.²⁴⁵

LATVIA:

In August 2015, SIA 'Ceļu būvniecības sabiedrība IGATE' from Jelgava was awarded a contract for €17.49 million to build 'border zone infrastructure' on the border with Russia.²⁴⁶ IGATE is a road-building company, which, does not seem to have done any other border security work.²⁴⁷ In September 2018, the Internal Security Bureau detained the former head of the Latvian State Border Guard, Normunds Garbars, and two IGATE employees on suspicion of financial fraud in connection with the border fence project.²⁴⁸

The fence was part of a larger infrastructure project on the border with Russia and was erected following predictions of increased irregular border crossing. In March 2019, 93 km of fence were finished, but there was uncertainty about whether the fence would be continued a further 100 km at an additional cost of €5.6 million.²⁴⁹ Meanwhile the government aims to build a fence on the border with Belarus once the Russian border fence is completed.²⁵⁰

LITHUANIA:

The Vilkaviškis-based company Gintrėja built the fence on the border with Russia in the second half of 2017.²⁵¹ Gintrėja is a broad company, which next to construction and real estate rental also runs a restaurant and a bowling alley and provides party services. It won the €1.34 million contract over 27 companies that took part in the public tender. Gintrėja did not build the fence but bought it from another Lithuanian company, which it refused to name.²⁵²

The government allocated €3.6 million for the fence.²⁵³ It was part of an overall plan to increase border security, that included the purchase of a new patrol vessel, high-speed boats, and drones. According to Renatas Požėla, chief of the State Border Guard Service, the fence would later be equipped with a surveillance system.²⁵⁴ Again, the European Commission said it would not fund the fence, but that Lithuania could use EU funding for the surveillance system.²⁵⁵

MACEDONIA:

The Macedonian army built the fences on the border with Greece. It began erecting the first fence in November 2015, amid protests by refugees at the border, who clashed with the police.²⁵⁶ In February 2016, a bigger fence was built five metres behind the first one.²⁵⁷ Hungary's border fences served as a model for the one in Macedonia, with Hungary donating razor wire fencing, probably from European Security Fencing.²⁵⁸ Hungary and Slovenia both sent border officers to Macedonia to assist in border patrols, using their own equipment, including vehicles and night-vision goggles.²⁵⁹

The European Centre for Constitutional and Human Rights (ECCHR) and the German NGO Pro Asyl reported several incidents where refugees, who had already entered Macedonia, were refouled to Greece. In one case they were ordered to crawl under the border fence back into Greece.²⁶⁰

The IOM supports the Macedonian authorities through the 'Special Measure supporting the Former Yugoslav Republic of Macedonia to manage its southern border in the context of the European Migration Crisis', which ran for three years from March 2016. The EU provided €9 million for this programme, which was spent on equipment, such as patrol vehicles and night vision cameras, as well as on services for national and foreign border police, including board and lodging.²⁶¹ According to the IOM 'the new and

advanced technological equipment donated, mainly consisting in thermovision cameras with short and long range, heart beat detectors, systems for high level document examination and systems for border surveillance, has significantly contributed to the combating and prevention of smuggling of migrants and trafficking in human beings'.262

One of the largest grants under this measure was for a €2.14 million contract with the Slovenian company **DAT-CON**, for the provision of a 'Local Deployable Coordination & Communication Centre and Mobile Surveillance Systems equipped with EO-IR cameras and radar'. Border authorities in the region are regular customers of DAT-CON. It has also sold stationary thermal-imaging systems to Croatia, which are placed at three border locations, a coastal surveillance system to Cyprus, surveillance vehicles with thermal cameras to the Greek coast guard and the Moldovan Border Police and thermal surveillance equipment to Croatia, Slovakia, Slovenia and the Ukraine State Border Guard Service.²⁶³

NORWAY:

It is not known which company delivered and/or built the fence at the border between Norway and Russia in September 2016, but press reports claim a private contractor was involved. There was some controversy surrounding the fence, both about the plan itself, given that few refugees take the long route to Russia to enter Europe and about the existence of a wall on the Russian side along the whole border, a relic from the Cold War. Then, during construction, it was discovered that the 200-meter fence at the northern town of Storskog was a few centimetres too close to the border, so the Norwegian authorities eventually decided that a 50-metre part of the fence had to be moved.²⁶⁴

SLOVENIA:

In November 2015 the Slovenian army built a wire fence on the border with Croatia, in cooperation with the police and a company called **Minis** from Žalec.²⁶⁵ The same company was contracted to replace the wire fence with a panel fence a few months later.²⁶⁶ The Croatian government was dissatisfied with the fence, however, calling it an 'unnecessary waste of money'.²⁶⁷

The Slovenian media and some politicians criticised the contract, noting that Minis was a small, unknown company, without relevant experience.²⁶⁸ Questions were also raised about how the contract was awarded and whether Minis had in fact been the cheapest bidder. When it emerged that Minis and a local office of the Modern Centre Party (SMC), the senior national coalition party between 2014 and 2018, shared the same address for a while, there were further allegations of corruption.²⁶⁹

In March 2019, after a three-year legal battle that reached the Supreme Court in order to get access to contract related government documents, Transparency International Slovenia brought a case to the state prosecutor against Anton Zakrajšek, director of the Agency for Commodity Reserves, regarding suspected abuse of office. The investigation is continuing.²⁷⁰

In mid-2019, the Slovenian government decided to extend the fence another 40 km along the River Kolpa, because of an increase in refugees crossing the border. The Serbian company Legi-SGS was awarded a €4.8 million contract for this work.²⁷¹ Meanwhile, far-right vigilante groups have started patrolling the border fence between Slovenia and Croatia and handing over refugees to the police, a move welcomed by them, although highly suspect and probably illegal.²⁷²

SPAIN:

The EU funded part of the costs for the first fence built between the Spanish enclaves of Ceuta and Melilla at the end of the 1990s, and has continued to fund other elements of their overall border security. Money from the External Borders Fund was used for security services and for a new CCTV command and control centre at Melilla, among other elements of the border infrastructure.²⁷³

In 2006 **Indra** received a €7 million contract to build a third fence, and a further €3.9 million to strengthen the fence at Melilla.²⁷⁴ Indra also developed the SIVE border control system (with radar, sensors and vision systems), which is in place on most of Spain's maritime borders, including Ceuta, as well as in Romania and Portugal. In July 2018 it won a contract worth €10 million for maintenance of SIVE at several locations, including Ceuta, for the next two years.²⁷⁵

Indra is very active in lobbying the EU and is one of the major beneficiaries of R&I funding for border security projects. It coordinated the PERSEUS project to further develop Eurosur, and also developed the Seahorse Network between police forces in Mediterranean countries in Europe and North Africa to stop migration.²⁷⁶ The EU funds the project, including purchase of equipment by North African countries for satellite connections to the National Coordination Centres for Eurosur of the European participants.²⁷⁷

A report by the PorCausa Foundation lists other companies that received contracts for the Ceuta and Melilla fences between 2005 and 2016.

Contracted companies for work at Ceuta and Melilla border fences (2005–2016)²⁷⁸

COMPANY	DESCRIPTION	TOTAL VALUE OF CONTRACTS
Dragados	11 contracts for the construction of the fences and their repair	€17,717,938
Ferrovial	Nine contracts for the construction and maintenance of the fences	€15,320,016
Proyectos Y Tecnología Sallén	Four contracts for maintenance of the border perimeter ²⁷⁹	€5,018,871
Eulen	25 contracts for security in Melilla	€9,186,428
Initec Infraest	31 contracts for design, projection, technical assistance and construction of the border fences and perimeters	€2,654,254
Acciona	Four contracts for works in the border perimeter of Melilla	€1,794,843
Mora Salazar	Three contracts for installation of fences at Ceuta and Melilla	€1,138,271

In December 2017 Ferrovial won another contract, worth €4.5 million, for the maintenance of the fences.²⁸⁰ Some of the companies that received the most lucrative contracts, including Indra, Dragados and Ferrovial, are or have been investigated for making illegal donations to the right-wing political party, el Partido Popular.²⁸¹

In 2018 the government started a new €32.7 million project to remove the concertinas on the fences, but at the same time raised the fences to 10 metres and increased surveillance.²⁸² In early 2019, the government announced that it had contracted the arms company ISDEFE to conduct a preliminary study into modernising border security at Ceuta and Melilla.²⁸³ In June 2019 it was reported that Spain had replaced old cameras, installed new ones and had set up a new CCTV platform.²⁸⁴

UK/FRANCE:285

At several locations around Calais, border walls and fences have been built to stop refugees from entering the port and the Channel tunnel. Various companies were involved.²⁸⁶

Company

GROUPE CW (CLÔTURES MICHEL WILLOQUAUX)	FENCES AT THE CONTAINER CAMP
Jackson's Fencing	Fences and gates at the Eurotunnel site
Sorhea	Infrared barriers along the port fence
Vinci	Building of the 'Great Wall of Calais'
Zaun Ltd.	Fence surrounding the port of Calais

The fence from **Zaun** was originally part of the extreme security measures installed before the 2014 NATO Summit in Newport (Wales) and was subsequently given to France. As the then Immigration Minister James Brokenshire wrote in an op-ed in *The Telegraph*: 'We will offer our French partners the fences that were used this week to keep the Nato Summit safe in Newport. These could replace and enlarge the inadequate fencing at Calais, which is too easy for illegal immigrants to scale'.²⁸⁷

Eurovia – a subsidiary of French company Vinci, the world's largest construction company – was one of the companies involved in building the four-metre high security wall, known as the 'Great Wall of Calais'. This wall, located between the former 'Jungle' camp where many refugees stayed before attempting to cross to the UK, and the motorway to the busiest port, was completed two months after the 'Jungle' was demolished, raising questions about its usefulness. The mayor of Calais, Natacha Bouchart, had tried to stop the wall, arguing that it had become unnecessary, but her attempts were blocked by the courts.²⁸⁸

MARITIME WALL CONTRACTORS

For the operations by Frontex and others in the Mediterranean, the large equipment, such as vessels, helicopters and aircraft, is provided by EU member states. The main players include the European arms giants Airbus and Leonardo, as well as large ship-building companies including the Dutch Damen and Italian Fincantieri, although many countries favour their own maritime industry.

Information about which ships, helicopters and aircraft are used in these maritime operations is hard to track. Frontex is particularly reluctant to publish specific information, but it does name certain vessels in press releases and stories on its website. Often its reports are about rescuing refugees from sea, which tend to give a distorted view of the operations and their actual goals: stopping and preventing migration to Europe.

Frontex director Fabrice Leggeri was very clear about this. In April 2015 he told the Guardian that Frontex has no a mandate for 'proactive search-and-rescue action[s]' and that saving lives should not be a priority.²⁸⁹

The thwarting of NGO rescue operations in the Mediterranean and the general hindering and criminalisation of their actions by the EU, member states and third countries, point in the same direction,²⁹⁰ as do reports of violence against and the illegal refoulement of refugees, in the context of Frontex operations or by coast guards from EU member states and third countries cooperating with the EU.²⁹¹

The main reason why humanitarianism is not at the heart of maritime operations, however, is due to policies to close off migration routes and militarise borders (of which the various walls are part). This not only promotes increased violence against migrants and refugees persons, but also forces them to look for other, often more dangerous, routes - pushing them into the hands of criminal smuggling networks and thus creating the very market that the EU says it wants to dismantle.

The increased danger for refugees trying to cross the Mediterranean translates into a correspondingly greater number of deaths. While recorded deaths have declined since 2016, the proportion of people losing their lives in trying to cross has grown, indicating a riskier journey.

Migrant arrivals and deaths - Europe via Mediterranean²⁹²

YEAR	ARRIVALS TO EUROPE VIA MEDITERRANEAN	RECORDED DEATHS (MEDITERRANEAN)	RATIO DEATHS: ARRIVALS (%)
2015	1,012,179	3,783	1:268 (0.37%)
2016	363,401	5,143	1:71 (1.42%)
2017	172,152	3,139	1:55 (1.82%)
2018	116,273	2,297	1:51 (1.98%)

DAMEN TOTAL REVENUE (2018): €2.0 BILLION²⁹³

The Dutch shipbuilder Damen is an important player in the global maritime military and security market. It has shipyards in many of countries, including Cuba, Romania, Turkey and Vietnam. In the Netherlands Damen has been the subject of several investigations into allegations of corruption surrounding export deals, mostly related to dubious intermediaries with which it has worked.²⁹⁴

Many European border forces deploy Damen's patrol vessels, including Albania, Belgium, Bulgaria, the Netherlands, Portugal, Romania, Sweden and the UK. Romania's purchase was partly funded by the EU under the Schengen Facility programme. Italy and Malta use ships based on Damen designs, but built by other companies.²⁹⁵ Many Damen vessels were used in Frontex operations (including Poseidon²⁹⁶, Triton²⁹⁷ and Themis²⁹⁸), Operation Sophia and in supporting NATO's role in support of Operation Poseidon.²⁹⁹

On the other side of the Mediterranean, Libya, Morocco, Tunisia and Turkey use Damen vessels for border security, often in cooperation with the EU or its member states. Most of the deals have been controversial. Damen supplied four patrol vessels to the Libyan Coast Guard in 2012, which were sold as civil equipment in order to get around obtaining an arms export license from the Dutch government. A research team found, however, that the ships were not only sold with mounting points for weapons, but were then armed and used to stop refugee boats. Several incidents involving these boats have been reported, including one where 20 to 30 refugees drowned. Damen refused to comment, saying it had agreed with the Libyan government not to disclose information about the ships.300

The deals with Morocco for corvettes (2008) and fast patrol boats (Interceptors, 2015) were criticised because of their enormous cost, money that could have been better used to address the country's extreme poverty. There were also concerns about the possible use of such equipment for border security and to prolong the occupation of Western Sahara.301

Turkey ordered six vessels for its coast guard in 2016 using €20 million from the EU Instrument contributing to Stability and Peace (IcSP), intended for peace-building and conflict prevention.³⁰²

Mid-2019 Damen signed a contract for another nine vessels for the Turkish Coast Guard, again funded by the EU."303

FINCANTIERI TOTAL REVENUE (2018): €5.5 BILLION³⁰⁴

Fincantieri is a shipbuilder based in Trieste, with several shipyards in Italy, as well as in Norway and the United States. It is mostly known for building cruise ships. Most of Fincantieri's military ships are in service in Italy.

Many Fincantieri military ships, ranging from landing platform docks to patrol vessels, took part in Italy's Operation Mare Nostrum and in Operation Sophia. Italy³⁰⁵ and Malta³⁰⁶ also deployed Fincantieri ships in the Frontex Operation Triton. Furthermore, Fincantieri is part of the consortium for OCEAN2020, the first research project financed under the European Defence Fund.³⁰⁷

Fincantieri has sold military ships to the navies of Algeria, India, Iraq and the UAE, but its European market remains limited. In June 2019, it signed an agreement with the French Naval Group to create a 50:50 joint venture. 'We are by far the two largest European naval players, but if we rely on our domestic markets alone we cannot maintain our resources and remain competitive, according to Herve Guillo, CEO of Naval Group.308

FRONTEX OPERATIONS

Frontex does not disclose which ships and aircraft are used in its operations. When asked through Freedom of Information requests it has repeatedly refused to disclose this information, citing strategic reasons, especially with regard to on-going operations.³⁰⁹

Frontex does occasionally name specific assets in press releases and stories on its website, as do national authorities and media outlets. This fragmented view gives some insight into the ships and aircraft used and the companies that produce them. Many shipyards that produced some of the older ships still in service have been closed or sold, like Boelwerf in Belgium or the ENVC Shipyard in Portugal. Other ships were originally used for other purposes and then resold to border security authorities.

The Greek company Motomarine Shipyards produced the Panther 57 Fast Patrol Boats, used by the Hellenic Coast Guard, particularly during Operation Poseidon and Operation Triton.³¹⁰ Motomarine also sold patrol boats to Burundi, Guinea and Saudi Arabia, all of which have a bad human rights record.311 Other patrol vessels used in Operation Poseidon by Greece were built by Hellenic Shipyards and by Israel Shipyards. The latter also sold patrol ships to Cyprus, but is predominantly a major provider of military ships for the Israeli navy. In the 1970s it secretly sold military vessels to the Apartheid regime in South Africa, defying an international arms embargo.³¹²

Most of the ships Romania deployed to Operation Poseidon were built by the German Lürssen shipyard, part of the Lürssen Gruppe.³¹³ As well as the Germany navy, the navies of countries such as Egypt, Indonesia, Saudi Arabia, Turkey and the UAE use its ships.

The Netherlands and Finland deployed Dornier aircraft in Operation Poseidon and Operation Hermes respectively, and in Operation Triton.³¹⁴ Dornier started as a German company, but after various takeovers is now part of the US subsidiary of Israeli arms company Elbit Systems.315 The Dutch company EASP Air used a Dornier aircraft to support Operation Indalo.³¹⁶ Since 2015, EASP Air has performed maritime surveillance flights for Frontex. That year it was one of several companies selected by the agency for a €10 million contract, followed by a new €14.5 million contract in December 2017.³¹⁷ In February 2019, this contract was extended for another four years. 318 Together with CAE Aviation (Luxembourg) and **DEA Aviation (UK)**, EASP Air currently receives €26.75 million for its surveillance work for Frontex.³¹⁹

OPERATION MARE NOSTRUM

As Mare Nostrum was an operation run entirely by Italy, only Italian equipment was used for it. Leonardo and Fincantieri were the main suppliers of this although two Camcopter S-100 UAVs were supplied by Austrian company **Schiebel**.

Air and maritime assets used in Operation Mare Nostrum³²⁰

COMPANY	ТҮРЕ	
Bell	Two SH-212 helicopters ³²¹	
Breguet Aviation	LRMP Breguet Atlantic patrol aircraft	
Fincantieri	LPD amphibious vessel	
	Two Minerva Class corvettes	
	Two Costellazioni/Comandanti Class patrol vessels	
Leonardo	EH 101 helicopter	
	Medium AW139 helicopter	
	AW109 Light Utility Helicopter	
NHIndustries ³²²	Medium-to-heavy SH90 (TRR) helicopter ³²³	
Piaggio Aero	MM P180 aircraft	
	PS P180 aircraft	
Schiebel	Two Camcopter S-100 unmanned aerial vehicles ³²⁴	

The S-100 has a controversial history, with drones exported for border security used in countries experiencing armed conflict or governed by repressive regimes. The UAE's military was the first customer, buying 40 S-100 systems in 2005.325 These were extensively used in the war on Yemen, where at least two of them were shot down. According to the Austrian government, they were originally exported under a civilian licence on the assumption they would be used for border and coast surveillance, but Schiebel stated that it was clear from the beginning that they could be used for multiple goals, including military deployment.326

In 2015 the UAE donated two S-100s to the Libyan National Army under the command of General Haftar, one of Libya's aspiring leaders and a major player in the escalating civil war in the country.³²⁷ The S-100 was not new to Libya: in 2009 Khadaffi bought four of them, which were placed under the command of the 32nd (Khamis) Brigade, the most important pillar of his regime. According to Schiebel, however, their purpose was for monitoring refugees at the borders. In early 2015 one of these S-100s was shot down.³²⁸

In August 2019 Christopher Sidoti, a member of the UN fact-finding mission to Myanmar, called for an investigation in the possible sale of S-100s to the country. According to government documents, the Ministry of Defence had reserved \$60 million to buy these drones, some of which were shown on TV as they landed on navy ships in late 2018. Schiebel argued that they were exported for civilian use only, on which basis the Austrian government apparently allowed the export. While evidence points to military use of the drones, Schiebel and the Austrian government refused to give more information, citing confidentiality agreements. They denied that the export failed to comply with EU arms trade regulations and the arms embargo against Myanmar.³²⁹

Despite these controversies, in November 2018 EMSA selected the drone for a large maritime surveillance service-provision contract, worth €24 million.³³⁰ EMSA provides drone services to EU member states on request, to assist in a range of surveillance operations, including for border security and combatting irregular immigration. Since 2017, Denmark, Iceland, Italy, Portugal, Spain and, most recently, Croatia, have used these services.331

OPERATION SOPHIA

In contrast to Frontex, Operation Sophia published a complete overview of deployed aircraft and ships on its website. An analysis of this data, taking into account industry takeovers and mergers, shows that a few large companies, with their various subsidiaries and joint ventures, are responsible for the bulk of the assets used. Airbus, Leonardo, French Dassault Aviation and US Lockheed Martin, the world's largest arms company, are the most important suppliers of aircraft used in Operation Sophia.

Air assets used in Operation Sophia

COMPANY	OPERATOR	NAME	ТҮРЕ
Airbus	Belgium	Alouette III SA316B332	Helicopter
	France	AS 565 Panther333	Helicopter
	Italy	SH90 NFH334	Helicopter
	Spain	CN-235 Vigma D4335	Maritime patrol aircraft
Antonov	Poland	AN-28B1R Bryza	Transport and patrol aircraft
Dassault Aviation	France	Atlantique 2336	Patrol aircraft
		Falcon 50	Business jet (surveillance)
Embraer	Greece	Erieye EMB-145H AEW	Command and control platform
General Atomics	Italy	Predator	UAV
Leonardo	Germany	AW Sea Lynx MK88337	Helicopter
	Italy	EH101338, AB212 ASW339	Helicopters
	Spain	ESP AB-212340	Helicopter
	UK	Lynx MK8341, AW159 Wildcat342, AW101 Merlin MK2343	Helicopters
Lockheed Martin	Portugal	P-3C Orion Cup+	Helicopter
	Spain	P3-M Orion344, SH-60B Lamps III345	Helicopters
Swearingen-Fairchild Aircraft	Luxemburg	SW3 Merlin III	Maritime surveillance aircraft

In relation to maritime assets, some of the main international players in Frontex operations pop up again - notably Damen - but there is a predominance of national shipbuilders from the countries involved. Hence, all ships Italy contributed to Operation Sophia were built by Fincantieri, while all Spanish ships were from Navantia and its predecessors. Similarly, France purchases from DCN/DCNS, now Naval Group, and all German ships contributed to this operation were built by German shipyards.

Maritime assets used in Operation Sophia

COMPANY	OPERATOR	NAME	ТҮРЕ
Almaz Shipbuilding Company	Slovenia	Triglav 11	Multi-purpose patrol vessel
Babcock International	Ireland	L.É. Samuel Beckett ³⁴⁶ , L.É. Niamh ³⁴⁷ , L.É. James Joyce ³⁴⁸	Offshore patrol vessels
	UK	HMS Echo ³⁴⁹ , HMS Enterprise ³⁵⁰	Survey vessels
BAE Systems ³⁵¹	UK	HMS Diamond	Destroyer
Bremer Vulkan ³⁵²	Germany	FGS Augsburg, FGS Mecklenburg-Vorpommern	Frigate
		FGS Mosel	Replenishment ship
Damen Schelde Naval	Netherlands	HNLMS Rotterdam	Landing platform dock
Shipbuilding ³⁵³	Belgium	Leopold I, BNS Louise-Marie	Frigates
DCN ³⁵⁴ / DCNS ³⁵⁵ France		Aconit, Blaison, Commandant Birot, Commandant Bouan, Commandant Ducuing, Commandant l'Herminier, Courbet, Enseigne de Vaisseau Jacoubet, Lieutenant de vaisseau Le Hénaff, Premier Maître L'Her	Frigates
		L'Adroit	Offshore patrol vessel
Fincantieri	Italy	San Giorgio, San Giusto, San Marco	Landing platform docks
	Italy	Luigi Rizzo ³⁵⁶ , Zeffiro	Frigates
	Italy	Cavour, Garibaldi	Aircraft carriers
	Italy	Etna	Replenishment ship
Flensburger Schiffbau- Gesellschaft	Germany	FGS Berlin, GS Frankfurt am Main, FGS Rhein, FGS Werra	Replenishment ships
HDW ³⁵⁷	Germany	FGS Schleswig Holstein	Frigate
	Germany	FGS Karlsruhe	Frigate
Lürssen Gruppe	Germany	FGS Main ³⁵⁸	Replenishment ship
		FGS Datteln, FGS Weilheim ³⁵⁹	Minehunters
		FGS Ludwigshafen am Rhein ³⁶⁰	Corvette
		FGS Sachsen ³⁶¹	Frigate
Navantia	Spain	Cantabria	Replenishment ship
	Spain	Canaries, Navarra, Numancia, Reina Sofia, Santa Maria, Victoria ³⁶²	Frigates
	Spain	Rayo	Offshore patrol vessel
Swan Hunter	UK	HMS Richmond	Frigate

VIRTUAL WALL CONTRACTORS

The systems and databases that comprise the virtual walls of Fortress Europe are aimed at controlling, monitoring and surveilling people's movements. An important part of this is registering people crossing EU external borders on (biometrics based) databases which can be accessed by border, and increasingly also police, authorities.

These systems are fundamental parts of border and migration management policies, facilitating identifying, stopping and expulsing refugees. The same technologies are used for the opposite as well, for example by allowing registered 'legal' travellers to pass border control quick and smoothly. As such they contribute to a system of 'border apartheid', where some can easily pass while others are immediately picked out for stringent controls following generalized threat assessments based on biometrics and features, not in the least skin color.363

These systems are also a harbinger of the use of security technology to control society at large, with refugees essentially functioning as guinea pigs for measures later to be introduced on a wider scale.³⁶⁴ The increasing use of cameras, ever more refined biometrics registration, motion trackers, emotion recognition software and so on builds a fine-meshed system of control, risk identification and discipline.

Most of the major EU contracts for the so-called virtual walls have gone to two companies, sometimes as leader of a consortium. Sopra Steria is the main contractor for the development and maintenance of VIS, SIS II and EURODAC, while **GMV** has secured a string of contracts for Eurosur.

At first glance it is not surprising, and may even seem logical, that the same companies repeatedly get follow-up contracts for certain systems. They build on their own technology, work and knowledge and are already experienced in developing, working with and maintaining these systems. This also creates a risk of dependency, however, where these companies acquire a monopoly-like status, and the EU is almost forced to keep working with them even if they overcharge, miss deadlines or fail to observe data-protection regulations.

SOPRA STERIA TOTAL REVENUE (2018): €4.10 BILLION³⁶⁵

The French IT consultancy firm Sopra Steria arose from a merger between Sopra and Steria in 2014. It is the prime contractor for several large EURODAC, VIS and SIS II (framework) contracts, winning contracts with a total value of over €150 million, for some of which it cooperated with HP Belgium, Bull and 3M Belgium.

The road to the launch of SIS II was plagued with technical problems, including failing a series of crucial tests in 2008. This led to years of delay. 366 On several occasions the European Commission had to pump extra money into the project to keep it running: €8.4 million in 2008, with a contract extension, and another €1 million in 2009. On the other hand, the Commission imposed penalties of €3.5 million on the consortium for under-performance, delays and non-compliance in the development of both SIS II and VIS.367

This was not the only time Sopra Steria was part of a troubled project. As one of the partners in the Trusted Borders consortium, along with US arms giant Raytheon, Serco, Accenture, Detica, QinetiQ and Capgemini, in 2007 the company won a £650 million contract to implement the UK e-Borders programme. This programme consisted of 'the electronic collection and analysis of data on all travellers entering or leaving the United Kingdom'. The UK Border Agency terminated the contract in 2010, after growing dissatisfaction due to delays and also losing the trust of the airline industry, which had to provide passenger data for the system.³⁶⁸

EURODAC, VIS and SIS II contracts Sopra Steria

YEAR	CONTRACT DESCRIPTION	PARTNER COMPANIES	VALUE
2000	Providing Automated Fingerprint Identification System (AFIS) for EURODAC ³⁶⁹	Cogent Systems	Unknown
		Bull SAS]
2004	Development of SIS II and VIS ³⁷⁰	HP Belgium	€40,000,000
2013	Transfer of the Eurodac system to eu-LISA ³⁷¹	3M Cogent	€3,725,480
		Bull SAS	
2014	igning Eurodac with the new requirements in Regulation (EU) No 603/2013 and	Bull SAS	€7,487,862
	maintenance ³⁷²	3M Belgium BVBA/SPRL	
2016	Capacity upscale of Eurodac system and related maintenance ³⁷³	Bull SAS	€5,226,146
		3M Belgium BVBA/SPRL	
2017	Framework contract for maintenance of the Eurodac system ³⁷⁴	Bull SAS	€22,690,000
		3M Belgium BVBA/SPRL	
2018	Framework contract for the maintenance in working order of the Schengen Information System ³⁷⁵	-	€80,000,000

Sopra Steria's central role in developing these EU biometric systems has a spin-off effect in securing other national contracts. At the launch of SIS II, the company reported that Belgium, Bulgaria, Czech Republic, Finland, France, Romania, Slovenia and the UK had contracted it to provide an 'off-the-shelf solution' to connect their national system with the central system.³⁷⁶ The German border police had also been working with an automated fingerprint system from Steria.³⁷⁷

GMV

TOTAL REVENUE (2018): €196 MILLION³⁷⁸

GMV is a Spanish technology company, active in multiple sectors, including defence and security. The company has received several large contracts for Eurosur, ever since its testing phase in 2010. While the Eurosur is GMV's biggest contract, it has also provided technology to the Spanish Guardia Civil, such as control centres for its SIVE border security system.³⁷⁹ It has also provided software development services to Frontex.380

Eurosur contracts GMV

YEAR	CONTRACT DESCRIPTION	
2010	Testing Eurosur network on a pilot basis between Frontex and selected Member States ³⁸¹	€1,500,000
2012	Two-phase enlargement of the Eurosur project ³⁸² – 'provide the necessary capacity for creating a permanent connection between the whole set of National Coordination Centers (NCCs) and FRONTEX itself' ³⁸³	Unknown
2014	Eurosur evolution, support and maintenance – 'The aim of this framework contract is to evolve the Eurosur network from its pilot phase into a stable service aligned with the Eurosur legislation'384	€12,000,000
2018	Framework Contract for ICT products and services for Eurosur ³⁸⁵	€12,000,000

GMV has also participated in at least ten EU-funded R&I projects on border security. GMV was the coordinator of the NEREIDS and SAGRES research projects, financed with €4 million (of which €0.76 million went to GMV) and €3.4 million (€0.5 million for GMV) respectively, by the EU under the Framework Programme 7 for R&I. One of the main aims of NEREIDS, which ran from 2011 to 2014, and SAGRES (2013–14) was to develop satellite observation of maritime areas to support Eurosur. 386 Other partners in the NEREIDS consortium included Thales and the Dutch research institute TNO.387

GMV was also involved in the AEROCEPTER research project, which sought to develop a UAV for the interception of non-cooperative land and sea vehicles to stop irregular migration. For this, the company received €0.22 million from an EU contribution of €3.47 million for the consortium that included the Spanish arms company Isdefe (Spain) as well as Israeli Aerospace Industries and the Israeli Rotem Technological Solutions and the Ministry of Public Security of Israel.³⁸⁸

Between September 2019 and February 2021 GMV will participate in the ANDROMEDA research project, with €5 million of EU funding. GMV will receive €411,950. This project aims to improve the common information-sharing environment (CISE), another EU initiative to achieve greater control by integrating surveillance systems and networks to make information more broadly available.³⁸⁹

BULL

Bull and Cogent, later 3M, have been regular consortium partners with Sopra Steria for work on Eurodac, SIS II and VIS. Cogent was bought by 3M, then by Gemalto and subsequently by Thales. Bull was a French computer company, active in many sectors, including the military and security markets. In 2014 Atos acquired Bull, paying €620 million for a majority of the shares.³⁹⁰

Bull was accused of profiting from selling to repressive regimes in countries outside Europe, fuelling the reasons people are forced to flee, and from building Fortress Europe. In 2007, a subsidiary of Groupe Bull, Amesys, sold the Eagle internet monitoring system to the Khadaffi regime in Libya for approximately \$25 million. This system was used to spy on citizens and foreign journalists.

In mid-2011 the International Federation for Human Rights (FIDH) accused Amesys of complicity in torture, prompting French authorities to start an investigation into the deal. While this was going on, in 2013 Groupe Bull sold the Eagle system and its subsidiary to Nexa Technologies, a company run by Stéphane Salies, the former CEO of Amesys.391

In March 2014 the UAE bought an updated version of Eagle, Cerebro, from Nexa as a present for the Sisi regime in Egypt, just after the military coup against President Morsi. Another Salies company, the Dubai-based Advanced Middle East Systems, took delivery of the system and, like Nexa, regularly sends technicians to various sites in Egypt where the system is deployed by the intelligence unit of the Egyptian Ministry of Defence for 'live surveillance of suspects'.392

The Egyptian authorities use mass internet surveillance for increasing repression of political opposition. In August 2013, EU member states agreed to install a non-binding ban on exports 'of any equipment which might be used for internal repression' to Egypt.³⁹³ Many countries, however, ignore this ban and continue exporting military and security goods, including surveillance equipment and software.³⁹⁴ In December 2017, the Paris Prosecutor's office started a new investigation into the sale to Egypt, again based on reports by FIDH, together with the Ligue Droits de L'homme (LDH), about Nexa's complicity in torture and enforced disappearances. The investigation was added to the existing one into the exports by Nexa's predecessor (Amesys) to Libya.395

OTHER COMPANIES

Most of the large contracts for the virtual walls that did not go to consortia including Sopra Steria, were awarded by eu-LISA to consortia consisting of other computer and technology companies.

Large contracts for 'virtual walls' - eu-LISA (2013 - 2018) (> €5 million)

YEAR	DESCRIPTION OF CONTRACT	CONTRACTOR(S)	VALUE (MILLION €)
2012	Maintenance of the VIS/BMS system in operational conditions ³⁹⁶	Accenture, Morpho, HP Belgium ³⁹⁷	up to 70.00 ³⁹⁸
2013	Framework contract for the maintenance in working order of SIS II ³⁹⁹	Atos Belgium, Accenture, HP Belgium	50.00
2014	Development phase of a major evolution concerning BMS used by VIS ⁴⁰⁰	Accenture, Morpho, HP Belgium	23.70
2015	Realisation of VIS storage upgrade and VIS maintenance extension ⁴⁰¹	Accenture, Morpho, HP Belgium	7.85
2016	Framework contract for the maintenance in working order of VIS and BMS ⁴⁰²	Accenture, Morpho, HP Belgium	194.45
2017	Provision of common shared infrastructure services ⁴⁰³	Everis Spain SLU	40.00
2019	Framework contract for implementation and maintenance in working order of entry exit system ⁴⁰⁴	IBM Belgium, Atos Belgium, Leonardo	142.05

As well as acquiring Bull, with its problematic history of exporting to authoritarian regimes, Atos has been variously involved in the border walls market. In 2015, it supplied license-plate recognition systems for border control to Spain, which were installed in several Spanish ports and on the borders of Ceuta and Melilla. 405 Atos developed a positioning system for Frontex (FPS), to track assets deployed in joint operations and calculate their running costs. 406

In 2006, Accenture, with others including Sagem Défense Sécurité (part of the French company Safran) and Bull, won the €157 million framework contract to develop the Biometric Matching System (BMS). This system forms a core component of EU identity systems such as VIS. 407 Accenture used the so-called 'refugee crisis' of 2015 to promote its own biometric identification systems as a means to register refugees swiftly. In one promotional brochure, Accenture argues that 'when a young boy's body washed up on a Turkish shore, the subject of refugees became less about numbers, or a political issue, and more of a humanitarian crisis', but also reproduces the narrative of refugees as a threat to security, writing that '[t]here are terrorists who choose to pose as refugees'. In both cases, Accenture uses the crisis to justify its business.408

In November 2017, the US Customs and Border Protection (CBP) contracted Accenture to help hire thousands of new border security officers as part of President Trump's plans to close off the border with Mexico. In April 2018 CBP terminated the \$297 million contract after only a few dozen people had been hired. 409 In the meantime, Accenture employees had started petitioning the company to cancel the 'unethical and immoral' contract in light of the US government's policy to separate migrant families: The technology we provide is sold in the name of efficiency, but all we see is technology supercharging inhumane and cruel policies. [...] We joined Accenture because we want to work for a company that does good in the world, a company that helps vulnerable immigrants, not facilitates putting them into cages'.410

Morpho was a subsidiary of the large French military company Safran, focusing on biometric identification systems. It has provided biometric identification documents and applications to many countries in and outside Europe. 411 In 2015, Morpho sold fingerprint scanners to Lithuania to process all visa requests at Lithuanian embassies. This system became part of VIS, with the biometric data stored in a database 'available to border control authorities in countries that are part of the Schengen Area', and was partly financed through the EU External Borders Fund. 412 In 2017 Safran sold Morpho, which merged with Oberthur Technologies as OT Morpho, later renamed Idemia. 413

LOBBYING

As research in the last 15 years has frequently shown, the military and security industries have, through effective lobbying, been very influential in shaping the discourse of EU security and military policies. This has ranged from securing EU funding for security and later military research to the establishment of the European Defence Fund.414

With regard to migration, industry has succeeded in positioning its representatives as the experts on border security, pushing the underlying narrative that migration is first and foremost a security threat, to be combatted by security and military means.⁴¹⁵ As the basis of European migration policies, this premise creates an unending demand for the ever-expanding catalogue of equipment and services for border security and control.

Large arms companies have lobbyists in Brussels, as do the most important lobby organisations, the European Organisation for Security (EOS) and the Aerospace and Defence Industries Association of Europe (ASD). For border security, EOS takes the lead. It has a 'Integrated Border Security Working Group', to 'facilitate the development and uptake of better technology solutions for border security both at border checkpoints, and along maritime and land borders'. The working group is chaired by Giorgio Gulienetti of the Italian arms company Leonardo, with Isto Mattila (Laurea University of Applied Science) and Peter Smallridge of Gemalto, the digital security company that has recently been acquired by Thales, as co-chairs. 416 ASD also recognises 'border security' as a key issue in the field of security. 417

Company lobbyists and representatives of these lobby organisations regularly meet with EU institutions, including the European Commission, are part of official advisory committees, publish influential proposals, organise meetings between industry, policy-makers and executives and also meet at the plethora of military and security fairs, conferences and seminars. 418 In these meetings industry representatives position themselves as the experts on border security, presenting their goods and services as the solution for 'security threats' caused by immigration. 419

Lobbying by main European arms companies and lobby organisations in Brussels⁴²⁰

NAME	COSTS (2017)	NUMBER OF LOBBYISTS	MEETINGS WITH EUROPEAN COMMISSION (NOV 2014–2019)
ASD	€298,000	10	30
EOS	€100,000-€199,999	5	11
Airbus	€1,500,000-€1,749,000	11	157
Leonardo	€300,000-€399,999	3	35
Thales	€300,000	3	23

Most lobbying in the field of border security seems to concentrate on promoting (new) technologies: Eurosur, biometrics, databases, surveillance and detection technology, and the inter-operability between national and EU systems and databases. In terms of the European border walls, the industry makes little effort to promote walls and fences as such. Given the European Commission's outspoken aversion to physical border barriers, the industry might also consider it obsolete to put much energy in lobbying for these, since this might jeopardise its current good relations with EU institutions. Lobbying seems to focus more on the (more profitable) technology used at walls and in maritime operations, as well as the virtual walls ('smart borders') as a whole, where the relation between industry and public authorities is close. The European Association for Biometrics (EAB) brings together members from industry, governments and academia, including government, police and identification services from Denmark, Germany, Kosovo, the Netherlands and Norway, as well as companies such as Idemia and Sopra Steria. Some employees from eu-LISA and Frontex are also members of the EAB.⁴²¹ Rasa Karbauskaite, Senior Research Officer and manager of the Future of Border Checks project at Frontex, is on the EAB board.⁴²² The Head of the Frontex Research and Development Unit, Edgar Beugels and Krum Garkov, executive director of eu-LISA, are members of its Advisory Council.

Every year EAB organises a joint research conference with the Joint Research Centre (JRC) of the European Commission.⁴²³ Both also are co-organisers of the annual International Conference of the Biometrics Special Interest Group. 424 The JRC itself enthusiastically promotes the use of biometrics and the European biometrics industry. In 2005, it released a study on the use of biometrics for border security, prepared for the European Parliament. One of its key recommendations is support for the 'emergence of a vibrant European biometrics industry', which depends on two conditions: 'the creation of a demand market based on wide user acceptance' and 'the fostering of a competitive supply market for biometrics'. In other words: the public needs to be pushed to accept biometrics, while a competitive market 'will need kick-starting by governments – in their role as launch customers, not as regulators'. 425

The influence of the industrial lobby can be seen in the dominant narrative of migration as a security problem, and in its practical implementation: the, sometimes literal, adoption of business policy proposals, the expanding infrastructure of border security and control at and beyond European borders, the militarisation of borders and the increasing budgets for Frontex, EU funding for member states' border security efforts and virtual systems.

Even so, the industry is not satisfied. In a December 2016 memorandum, EOS is highly critical about Eurosur's progress: 'After several years of discussion, the Eurosur regulation has been approved, yet it is hardly applied (or known) in Member States (MS). This situation, unfortunately, does not help solve the interoperability issue, an important technology challenge that should not be tackled "a posteriori". Indeed, border control and migration is not only an issue for public administrations and enforcement bodies, but it needs an adequate technology support, with solutions assuring security and privacy by design'. 426 The memorandum goes on to complain about having less direct access to Frontex: '[O]ur

dialogue with Frontex has been reduced, and only limited bilateral discussions are now possible. We hope for an improved dialogue and cooperation with the new EBCG structure'.

While in 2015, Frontex indeed had changed its policy regarding meeting with industry, this did not mean more distinct contacts, but another way of maintaining them. Overwhelmed by requests for one-to-one meetings, the agency introduced a system of six-monthly industry days and specific workshops and other meetings. Companies can sign up for these, after which Frontex selects the proposals it finds most interesting. 427 There is certainly no lack of such initiatives, which have been on the rise with the expansion of Frontex and its larger budget.

In October 2019, for example, Frontex organised the International Conference on Biometrics for Borders, inviting industry and research institutions to 'showcase innovative technologies dealing with the use of advanced biometrics and/or with the tackling of its associated vulnerabilities'. The conference also functions as a meeting point for industry and other participants, such as member states' authorities and EU policy-makers and agencies, with 'an exhibition [...] planned as a side event on both days of the conference to connect end-users with technologies and to provide an informal networking environment for all stakeholders present'.428

Frontex is not the only EU institution that organises events to strengthen ties with the industry on border security. In February 2018 the European Commission held the 'Industry Day on Border Surveillance and Integrated Border Management' in Brussels in order to meet up with military and security companies to discuss the future development of EUROSUR. There were presentations by leading officials from the Directorate-General for Migration and Home Affairs (DG HOME) of the Commission, Frontex and the European Defence Agency. Giorgio Gulienetti of Leonardo and EOS delivered a speech on 'The role of industry'.429

CONCLUSION

As Building Walls showed, Europe - which 30 years ago symbolised the end of walls - is now the leading 'theatre' of various kinds of border walls and fences. This report shows that the EU and member states have pumped billions of euros into building land, maritime and virtual walls. This taxpayers' money has ended up in the pockets of a range of companies: construction firms building the walls, shipbuilders providing the vessels for Frontex operations, biometrics companies developing and maintaining identity databases, and military and security companies that are involved in all of this work.

The EU plans for future border and migration policies show an escalation of the same, promising an ever-increasing revenue stream for border security businesses. While the land border walls remain the responsibility of individual member states, the EU will continue to fund (parts of) the accompanying technology as well as the purchase of new vessels and helicopters for use in Frontex operations, and national centres for integrating into the biometric database systems and Eurosur.

Billions of euros, mostly though the Integrated Border Management Fund, will be made available in the 2021–2027 EU budget cycle. During the same period, Frontex budgets will also be expanded, with €2.2 billion earmarked for purchasing or leasing equipment while funding for the development, setting up and maintenance of the 'smart border' database systems remains considerable.

In short: everything points to a further heightening and strengthening of the walls of Fortress Europe.

Rather than pointing at the humanitarian and political crisis behind this, military, security and biometrics companies frame this as a business opportunity. They see their markets grow and expand. The big players, like Airbus, Leonardo and Thales lead the way in lobbying for more walls and stricter policies, presenting new technologies and gobbling up profitable smaller companies. Others focus on their own niches, selling razor wire for land walls or developing new biometrics applications.

For CEOs it may be just 'work', but there are ethical choices involved – which companies can exercise. Where one razor-wire producer, ESF, thrives on the increase in walls and fences since 2015, another one, Mutanox, publicly stated it would not sell for border fences.

The consequences of these policies, as they become more visible with every new step of securitisation and militarisation, are borne by people who are seeking a safe and liveable future. Heightening, fortifying and expanding the walls of Fortress Europe forces refugees and migrants to take more risks to cross borders, to encounter violence, and to end up living 'illegally' in dire circumstances or in detention, awaiting deportation to unsafe countries of origin.

For all their consequences, the walls and fences remain predominantly symbolic, aimed at displaying toughness and vigour in handling immigration. They make border crossings more difficult, but in the end people who are fleeing will keep trying to find ways over or around such obstacles, adopting ever more dangerous routes.

More walls, stronger walls, higher walls, are all part of the untenable course of European migration policies, driven by corporate capture based on the industry-promoted narrative of migration as a security threat.

On the one hand, the European Commission has declared that the 'refugee crisis' is over, with fewer migrants at Europe's doors, cleverly omitting to point out that measures to externalise Europe's borders have pushed the deadly consequences of their militarisation to countries and areas where they are less visible. On the other hand, the EU and its member states keep pouring ever more money into ever more border security and control measures.

This will not resolve the crisis, and might even exacerbate it – especially when other European policies, including arms exports, military interventions, unequal trade relations and continuing contributions to climate change, will keep on fuelling the reasons people are forced to flee.

The border walls and the policies behind them benefit no one but far-right politicians and industrial profiteers.

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- 349. Produced by Appledore, which later became part of Babcock International Group, Appledore shipyard was closed in March 2019
- 350. Idem.
- 351. BAE Systems Surface Fleet Solutions, now BAE Systems Maritime - Naval Ships.
- 352. Closed in 1997; naval shipbuilding division was partly taken over by the Lürssen Gruppe.
- 353. Owned by the Damen Group.

- 354. Later became DCNS and then Naval Group.
- 355. Now Naval Group.
- 356. Designed in cooperation with Naval Group.
- 357. Part of the ThyssenKrupp Marine Systems (TKMS) group, owned by ThyssenKrupp.
- 358. Produced by Kröger-Werft, which is part of the Lürssen
- 359. Produced by Lürssen Werf.
- 360. Idem. Contracted together with Blohm+Voss, also part of the Lürssen Gruppe, for five corvettes (K130 Braunschweig class).
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This report examines the business of building walls which has both fuelled and benefited from a massive expansion of public spending by the EU and its member states on border security. It examines the arms, security, and IT firms that provide the technology, assets, software and services for the land, maritime and virtual walls that Europe has constructed since the fall of the Berlin Wall 30 years ago.



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